South Hams Development Management Committee



Title:	Agenda			
Date:	Wednesday, 13th March, 2024			
Time:	10.00 am			
Venue:	Council Chamber - Follaton House			
Full Members:	Chairman Cllr Long Vice Chairman Cllr Taylor			
	Members:	Cllr Abbott Cllr Allen Cllr Bonham Cllr Carson Cllr Hodgson	Cllr Nix Cllr O'Callaghan Cllr Pannell Cllr Rake	
Interests – Declaration and Restriction on Participation:	Members are reminded of their responsibility to declare any disclosable pecuniary interest not entered in the Authority's register or local non pecuniary interest which they have in any item of business on the agenda (subject to the exception for sensitive information) and to leave the meeting prior to discussion and voting on an item in which they have a disclosable pecuniary interest.			
Committee administrator:	Amelia Boulter - Democratic Services Specialist 01822 813651			

1. Minutes 1 - 8

To approve as a correct record the minutes of the meeting of the Committee held on 14 February 2024

2. Urgent Business

Brought forward at the discretion of the Chairman;

3. Division of Agenda

to consider whether the discussion of any item of business is likely to lead to the disclosure of exempt information;

4. Declarations of Interest

In accordance with the Code of Conduct, Members are invited to declare any Disclosable Pecuniary Interests, Other Registerable Interests and Non-Registerable Interests including the nature and extent of such interests they may have in any items to be considered at this meeting;

5. Public Participation

The Chairman to advise the Committee on any requests received from members of the public to address the meeting;

6. Planning Applications

To see Letters of Representation and further supplementary information relating to any of the Applications on the agenda, please select the following link and enter the relevant Planning Reference number: http://apps.southhams.gov.uk/PlanningSearchMVC/

(a) 3650/23/FUL

9 - 18

Land At Sx 782 623, Symonds Drive, Dartington

Application for the erection of a single residential dwelling (Affordable Discount Market)

(b) 3048/21/FUL

19 - 52

Montgo, Maudlin Road, Totnes TQ9 5TG

Provision of single dwelling house (resubmission of 1668/21/FUL)

		Page No
(c)	3928/23/HHO	53 - 62
	Eldoret, Galmpton Cross, Galmpton, TQ7 3ET Householder application for demolition of outbuildings & single storey extension to East elevation. Creation of enclosed balcony to top of existing garage.	
7.	Planning Appeals Update	63 - 64
8.	Update on Undetermined Major Applications	65 - 72



MINUTES of the MEETING OF THE DEVELOPMENT MANAGEMENT COMMITTEE held in the COUNCIL CHAMBER, FOLLATON HOUSE, TOTNES, on WEDNESDAY, 14 FEBRUARY 2024

Members in attendance * Denotes attendance ∅ Denotes apologies				
*	Cllr V Abbott	*	Cllr A Nix	
*	Cllr G Allen (for 6(a), (b), (c) and (d) only (Minute DM.53/24 refers)	Ø	Cllr D O'Callaghan	
*	Cllr L Bonham	Ø	Cllr G Pannell	
*	Cllr J Carson	*	Cllr S Rake	
*	Cllr J Hodgson	*	Cllr B Taylor (Vice Chairman)	
*	Cllr M Long (Chairman)	*	Cllr Steele (substituting for Cllr O'Callaghan	

Other Members also in attendance:

Officers in attendance and participating:

Item No:	Application No:	Officers:
All agenda		Head of Development Management, Senior
items		Planning Officers, Agricultural Consultation,
		Landscape Officer, Principal Housing Officer; IT
		Specialists and Senior Democratic Services
		Officer

DM.50/23 MINUTES

The minutes of the meeting of the Committee held on 17 January 2024 were confirmed as a correct record by the Committee. Agreed

DM.51/23 **DECLARATIONS OF INTEREST**

Members and officers were invited to declare any interests in the items of business to be considered and the following were made:

By virtue of being a local Ward Member, Cllr M Long advised that he would be relinquishing the Chair for application 6(d) (minute DM.53/24(d) below refers). As a result, the Vice-Chairman chaired the meeting during consideration of this application.

Cllr L Bonham declared an Other Registerable Interest in application 3353/23/HHO (Minutes DM.53/24 (d) below refer), he knows the neighbour. The Member remained in the meeting and took part in the debate and vote thereon.

DM.52/23 PUBLIC PARTICIPATION

The Chairman noted the list of members of the public, Town and Parish Council representatives, and Ward Members who had registered their wish to speak at the meeting.

DM.53/23 PLANNING APPLICATIONS

The Committee considered the details of the planning applications prepared by the relevant Case Officers as presented in the agenda papers, and considered the comments of Town and Parish Councils, together with other representations received, which were listed within the presented agenda reports, and **RESOLVED** that:

6a) 1885/23/FUL Land at SX 743 506, Woodleigh Parish: Woodleigh Parish Council

Development: Application for a permanent agricultural workers dwelling

The Case Officer summarised the key issues, namely that:

 Two main concerns raised following consultation. Officers consider landscape to have been addressed however the size of the proposed dwelling continues to be of concern.

The Case Officer responded:

- The dwelling includes an office and meetings rooms.
- The ridge height around 7 7.5 metres.
- The size of an for agricultural building should be between 140 170 sqm of floor space.

The Agricultural Consultant explained that the business should be sustainable and profitable to build and finance the property whilst still providing a living wage for the worker. The dwelling should be commensurate to the needs of the requirements.

Having heard from speakers on behalf of supporters together with the Ward Councillor, Members debated the application. During the debate, one Member felt there were serious merits being proposed and to look at the broader proposals such as bringing in students for agricultural purposes. If a smaller proposal before us could get further applications to extend the property. This was an opening for other farmers to improve farming and to encourage younger people into the farming community. Another Member had concerns on the size of the dwelling and whether it could be reduced in size.

Recommendation: Refusal

Committee decision: Delegated approval to the Head of

Development Management to agree the wording in consultation Chair, Vice Chair and Cllr J Hodgson (Proposer) and Cllr A Nix

(Seconder).

6b) 3764/23/ARM Land at Ashford SX 677 487, Aveton

Gifford

Parish: Bigbury

Development: Application for approval of all matters reserved following outline approval reference 0409/21/OPA for erection of agricultural worker's dwelling (resubmission of 2395/23/ARM)

Case Officer Update: The Case Officer summarised the key issues, namely that:

- Exceeds generally accepted floorspace for agricultural worker dwellings.
- Size contributes to landscape impact due to levelling works required.
- Change to topography and bulk of dwelling harmful to protected landscape.
- Size remains the same as previously refused scheme.

The Case Officer explained:

- There were no public footpaths in the area.
- Height of the dwelling was 4 metres above the hedge line.

Having heard from speakers on behalf of supporter together with the Ward Member, Members debated the application. During the debate, Members raised concerns on the level of groundworks required and the landscape impact. Members requested that reasons for refusal to amended as follows:

- Reason for refusal 1 to be removed.
- Reason for refusal 2 to be amended to include Members concerns on the visual impact on the wider landscape, needs to be more cut in and ridge height modified,

Recommendation: Refusal

Committee decision: Delegated refusal to the Head of

Development Management to agree the wording in consultation Chair, Vice Chair and Cllr J Hodgson (Proposer) and Cllr M Long

(Seconder).

6c) 3653/23/FUL Pittaford Farm, Slapton, TQ7 2QG

Parish: Slapton

Development: Regularise the change of use of part of an agricultural building to a dog grooming business (sui generis use). (Retrospective and Resubmission 4272/22/FUL)

Case Officer Update: The Case Officer summarised the key issues, namely:

- Does the use applied for require a countryside location?
- Does the use applied for require a coastal location?

- Does the use applied for result in an increase in private vehicle journeys?
- Can these journeys be mitigated through sustainable travel measures?

The Case Officer explained:

- Not a new building and was previously an agricultural dwelling.
- Sustainable travel was not offered as part of the solution.

Having heard from speakers on behalf of the supporter, Parish Council and Ward Member, Members debated the application. During the debate, one Member raised felt this was rural diversification and felt uncomfortable with refusal. Another Member felt this ticked a lot of positive boxes with a number of happy clients and important to support the rural economy. Another Member felt the need to protect our coastal areas but failed to see this would have a detrimental effect on the undeveloped coast. Some Members felt this supported the local economy and farming diversity and was in a building that already exists and would cause no harm or damage to the undeveloped coast.

Recommendation: Refusal

Committee decision: Delegated approval to the Head of

Development Management to agree the wording in consultation Chair, Vice Chair and Cllr J Hodgson (Proposer) and Cllr G Allen

(Seconder).

6d) 3353/23/HHO Eastcot, Grenville Road, Salcombe, TQ8

8BJ

Town: Salcombe

Development: Householder application to clad the top half of the front elevation with cedral cladding (Retrospective)

Cllr Taylor chaired this application.

Case Officer Update: The Case Officer summarised the key issues, namely that:

- The proposed use of cedral cladding was expected have a neutral impact on the character of the existing property and surrounding area.
- The palette of materials were widely seen within the Grenville Road street scene and surrounding area.
- The localised impact on the National Landscape was neutral and acceptable within an existing residential context.
- The impact upon neighbouring amenity and adjourning property, Wisteria was acceptable.

Having heard from speakers on behalf of the supporter together with the Ward Member, Members debated the application. During the debate, Members felt the applicant was future proofing their home and the street scene already has a mix of styles of properties. The cladding was similar in colour to nearby neighbouring properties and not out of place.

Recommendation: Conditional Approval

Committee decision: Conditional Approval

Conditions: 1. Accordance with Plans

2. Avoidance of doubt

6e) 3650/23/FUL Land At Sx 782 623, Symonds Drive,

Dartington

Parish: Dartington Parish Council

Development: Application for the erection of a single residential dwelling (Affordable Discount Market)

Case Officer Update: The Case Officer summarised the key issues, namely that:

- Principle of development: Site allocated for development. Increase from 80 to 81 dwellings (1.25% increase) was within acceptable range of allocation and makes more efficient use of the available land.
- Affordable Housing: Additional affordable dwelling beneficial in light of the Council's declaration of Housing Crisis.
- Landscape character: Dwelling would be read as part of the wider developed site, contained within previously approved built form.
- Ecology: Existing biodiversity measures agreed would not be affected. Devon hedge to southern boundary, conditions recommended regarding external lighting.

The Case Officer explained:

- The SPD requires 3-bedroom properties to have 2 parking spaces.
- Highways raised no objections.

Having heard from speakers on behalf of the supporter, Parish Council together with the Ward Member, Members debated the application. During the debate, some Members felt was a good idea and something that should be pursued. Another Member felt that the impact of accumulative development needed to be considered and whether there was a need to squeeze in another house. Members raised the 80% affordability and felt more comfortable to approve if it was 60% affordable.

The meeting was deferred to allow the applicants to look at figures.

Recommendation: Conditional Approval subject to completion

of S106.

Committee decision: Deferred

6f) 4240/23/CLP Land South of Woolwell Centre,

Woolwell

Parish: Bickleigh

Development: Certificate of lawfulness for proposed creation of a tarmac track for wheeled sports, with associated reprofiling of earth at the site to create supporting berms and features

Case Officer Update: The Case Officer summarised the key issues, namely that:

- Application seeks a legal determination whether the proposal constitutes permitted development (PD).
- Planning merits of the case (and thus policies of the JLP) were not material to the determination of this type pf application.
- Consideration purely focuses on whether the proposal complied with the relevant requirements of the GPDO.
- The proposal was considered to comply with the requirements set out in the GPDO and was concluded to constitute permitted development.

Having heard from the Ward Member, Members debated the application. During the debate, Members welcomed this type of facility.

Recommendation: Certificate of Lawfulness (Proposed)

Certified

Committee decision: Certificate of Lawfulness (Proposed)

Certified

DM.54/23 PLANNING APPEALS UPDATE

Members noted the list of appeals as outlined in the presented agenda report.

DM.55/23 UPDATE ON UNDETERMINED MAJOR APPLICATIONS

Members noted the update on undetermined major applications as outlined in the presented agenda report.

(Meeting commenced at 10.00 am with a lunch at 13.44 pm and adjourned at 15.09 pm. Meeting concluded at 15.42 pm)

Chairman	

Voting Analysis for Planning Applications – DM Committee 14 February 2024

Application No:	Site Address	Vote	Councillors who Voted Yes	Councillors who Voted No	Councillors who Voted Abstain	Absent
1885/23/FUL	Land at SX 743 506, Woodleigh	Approved	Cllrs Abbott, Allen, Carson, Hodgson, Nix, Rake, Steele and Taylor (8)	Cllrs Bonham and Long (2)		Clirs O'Callaghan and Pannell (2)
3764/23/ARM	Land at Ashford SX 677 487, Aveton Gifford	Refused	Clirs Abbott, Allen, Bonham, Hodgson, Long, Nix and Steele (7)	Cllr Taylor (1)	Cilrs Carson and Rake (2)	Cllrs O'Callaghan and Pannell (2)
3653/23/FUL Page 7	Pittaford Farm, Slapton, TQ7 2QG	Approved	Cllrs Abbott, Allen, Bonham, Carson, Hodgson, Nix and Rake (7)		Cllrs Long, Steele and Taylor (3)	Cllrs O'Callaghan and Pannell (2)
3353/23/HHO	Eastcot, Grenville Road, Salcombe, TQ8 8BJ	Conditional Approval	Cllrs Abbott, Allen, Bonham, Carson, Hodgson, Nix, Rake, Steele and Taylor (9)	Cllr Long (1)		Clirs O'Callaghan and Pannell (2)
3650/23/FUL	Land At Sx 782 623, Symonds Drive, Dartington	Deferred	Cllrs Bonham, Carson, Hodgson, Long, Nix, Rake, Steele and Taylor (8)		Cllr Abbott (1)	Cllrs Allen, O'Callaghan and Pannell (3)
4240/23/CLP	Land South of Woolwell Centre, Woolwell	Certificate of Lawfulness (Proposed) Certified	Cllrs Abbott, Bonham, Carson, Hodgson, Long, Nix, Rake, Steele and Taylor (9)			Clirs Allen, O'Callaghan and Pannell (3)

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Agenda Item 6a

COMMITTEE REPORT

Case Officer: Charlotte Howrihane

Parish: Dartington Ward: Dartington & Staverton

Application No: 3650/23/FUL

Applicant: Mr Mark Edwards Agent:

Green Tree House Silverhills Road

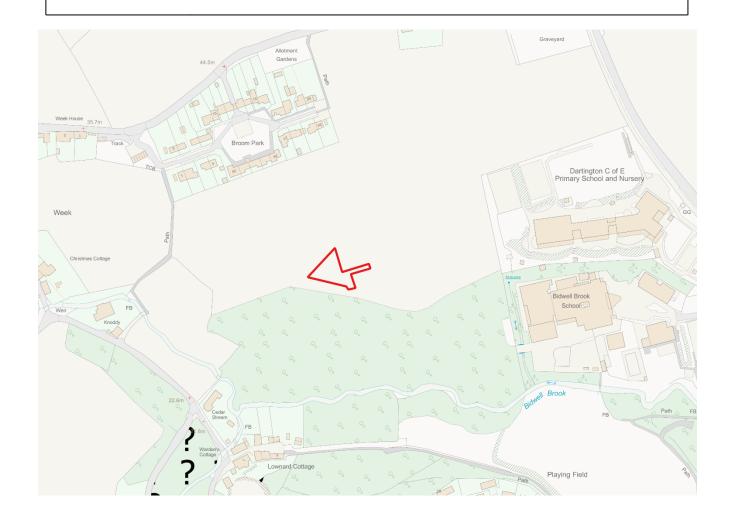
Decoy Industrial Estate

Newton Abbot TQ12 5LZ

Site Address: Land At Sx 782 623, Symonds Drive, Dartington

Development: Application for the erection of a single residential

dwelling(Affordable Discount Market)



Recommendation: Conditional approval subject to completion of S106

Reason application is at Committee: Cllr Hodgson has called the application to committee for the following reason: 'I would like it to go to DM committee as it is a deviation from the JLP as the agreed site allocation is a maximum of 80 homes on this site. This a sensitive site in terms of wildlife, (protected species), drainage and visual amenity and impact on the rural character of the area and in particular Yarner Beacon.'

Conditions:

Standard time limit
Accord with plans
No additional openings
Parking to be provided prior to occupation
Incidental use of garage
Adherence to submitted lighting strategy
Installation of EV charging point prior to occupation

Section 106:

- Sports Facilities Contribution- £928.55 (Prior to occupation)
- Sports Facilities Maintenance Contribution- £1,084.05 (Prior to occupation)
- Health Care Contribution- £528.00 (Prior to occupation)
- Travel Plan- £300
- Secure dwelling as an affordable unit, restricting the price so it doesn't exceed 80% of the Open Market Value

Key issues for consideration:

Principle of development, design, landscape impact, neighbour impact, highways, drainage, ecology

Site Description:

The site is a triangular piece of land within a wider parcel of land currently under development at Broom Park, Dartington. The wider site is allocated for residential development in the adopted Plymouth and South West Joint Local Plan (JLP) for the construction of eighty dwellings which have previously been approved is currently underway.

The site is not within any special areas of designation.

The Proposal:

The application seeks planning permission for the construction of a single dwelling, to be incorporated into the wider development already taking place on the site. The garden sizes of plots 52-54 of the approved development have been amended, leaving space for the additional dwelling now proposed.

The proposed dwelling would be a chalet-style dormer bungalow, with two bedrooms, a garage, parking, and garden. It would be rendered, with a slate roof. The property would be accessed via a private driveway between plots 46/47-48 of the existing development.

The proposed dwelling would be an affordable dwelling, proposed as a discount market dwelling, with the discount price not exceeding 80% of the Open Market Value.

Consultations:

- DCC Highways- standing advice
- Dartington Parish Council- support: '

Dartington Parish Council supports this application. Dartington Parish Council would like to be reassured that the flood risk data used to support this application is the most recent data and notes its concerns about flooding in the vicinity. The Council would also like to see more planting of willow between the proposed property and the Bidwell Brook to ameliorate the potential flood risk. The lighting report which proposes to minimise light spill is supported.'

Representations:

One letter of objection has been received. This representation can be seen in full on the Council website, but can be summarised as follows:

- The house is not needed
- Doubtful that it will be affordable
- Impact of noise pollution from building extra house on neighbours
- Better to make this piece of land a biodiversity reserve

Relevant Planning History

- 3842/20/OPA- Outline application with all matters reserved, except for access, for up to 80no. residential units and associated public open space and infrastructure- conditional approval
- 4442/21/ARM- Application for reserved matters, seeking approval of appearance, landscaping, layout and scale for 80 dwellings following outline approval 3842/20/OPAconditional approval

ANALYSIS

1.0. Principle of Development/Sustainability:

- 1.1. The overarching strategy for housing development is covered by Policies SPT1 and SPT2 in the JLP. SPT1 provides the main strategic elements of what sustainable development is and SPT2 indicates what such settlements should be providing. Policy TTV1 relates more specifically to the Thriving Towns and Villages Policy Area. This policy provides a hierarchy for growth, with the main towns being the focus for development, followed by the smaller towns and key villages, then sustainable villages and finally smaller villages, hamlets and the countryside.
- 1.2. Dartington is identified as being in the smaller towns and key villages category (tier 2) where there are allocations for 911 new homes during the plan period. The application site is part of a wider parcel of land which is allocated for residential development in policy TTV24 of the JLP. Broom Park is allocated for the provision of eighty homes. Whilst Officers are mindful that permission has already been granted for eighty homes, and the proposal would result in eighty-one dwellings, this is considered to be within acceptable margins, with the addition of just one dwelling beyond the amount specified in the policy.
- 1.3. Through the local plan consultation, examination and adoption process, the site has been considered to be appropriate for residential development and has been allocated as such. The overall principle of residential development has therefore been established.

2.0. Housing need:

- 2.1. There is a target to increase and maintain affordable housing in the South Hams and West Devon adopted Housing Strategy 2021 2026. South Hams District Council declared a Housing Crisis in September 2021 due to the difficulties local people are experiencing seeking affordable accommodation.
- 2.2. Policies SPT2.4 and DEV8 of the JLP seek to provide a good balance of housing types and tenures to support a range of household sizes, ages, and incomes, and to meet identified housing needs. ONS census data for the parish shows that there is a shortage of two-bed units when compared to the district average, and so the proposed dwelling, whilst adding an extra unit of affordable housing, would also help to meet a wider need for smaller units. The development therefore complies with policies SPT2.4 and DEV8 and would contribute towards an identified housing need.

3.0. Design/Landscape:

- 3.1. The proposed dwelling would be of a similar design to other properties in the surrounding development. The dwelling would be a dormer bungalow-style; a single storey property with living space in the roof.
- 3.2. The proposed use of render for the walls, and a natural slate roof, is considered acceptable, and in keeping with the local pattern of development.
- 3.3. The proposed landscaping would also follow that which has previously been approved on the wider site, with a new Devon hedgebank along the southern boundary. To the rear boundary, which borders plots 52, 53, and 54, there is a substantial change in ground levels, resulting in a gabion basket retaining structure approximately 2m height. Above that, a time close-boarded fence would be installed as boundary for the plots behind.
- 3.4. Overall, the design and landscaping of the proposed dwelling would be in keeping with the previously approved development. It is proposed to condition the materials, to ensure that they remain appropriate for the site. Noting the position of the dwelling, on the southern edge of the development, and adjacent to the wildlife corridor and woodland beyond, a

lighting strategy has been submitted which follows the approach taken across the rest of the site, using internal downlights and external wall lights. Adherence to this report, and no other lighting to be installed, is recommended as a condition of this application.

3.5. Subject to the recommended conditions, the design and landscape impact of the development is acceptable, and complies with policies DEV20 and DEV23 of the JLP.

4.0. Trees:

- 4.1. There are no trees within the application site for the proposed dwelling. An Arboricultural Impact Assessment Report was submitted and approved at the reserved matters application stage for the larger development, which included tree protection measures. As there are no trees within, or adjacent to this application site, the proposed dwelling would not impact on the agreed tree protection measures or ongoing management strategy.
- 4.2. The Parish Council have asked in their comments whether more willow trees could be planted between the proposed dwelling and the Bidwell Brook. However, this area is outside of the application site, and would therefore not be something which could be secured through this application.

5.0. Ecology:

- 5.1. The application does not trigger the need for an ecological survey, due to the size of the plot and the nature of the development. However, the larger development on the site is subject to a Landscape and Ecology Management Plan (LEMP) and Construction Ecological Management Plan (CEcoMP), which would not be impacted by this development and will still be implemented as approved.
- 5.2. The proposed development is not considered to have an adverse impact on biodiversity or any protected species of wildlife. A Devon hedgebank would continue to form the southern boundary of this part of the site. A lighting scheme has been prepared for the site which follows the approach taken across the rest of the site, incorporating internal downlights and external wall light. The lighting report demonstrates that the dwelling will not result in any light spill into the proposed dark corridor and would not therefore have a negative impact upon sensitive receptors. A condition is recommended to require the development to accord with the lighting strategy.

6.0. Neighbour Amenity:

- 6.1. Although still under construction, the proposed dwelling would eventually be surrounded by other dwellings to the north, east, and west. The proposed dwelling has been sited so that the windows would not face directly towards any other dwellings, and the rear of the dwelling, which would back onto plots 48-50 and 52-54 to varying degrees, would have no openings above ground floor. This design, along with the changes in ground levels, leads officers to conclude that the additional dwelling would not have any harmful impact on the amenity of other dwellings previously approved. In order to ensure that neighbour amenity is preserved, a condition is recommended to prevent any additional openings being installing in the roof, so that any such proposals in the future can be considered in terms of potential overlooking.
- 6.2. One objection has been received to the application, which makes reference to the impact on neighbours resulting from the noise of constructing an additional dwelling. It is assumed that the proposed dwelling, should planning permission be granted, would be constructed alongside the other dwellings already consented, and so the noise levels would not be significantly different between building eighty dwellings, or eighty-one dwellings. Notwithstanding this point, disturbance during construction is not a valid reason to refuse planning permission.

6.3. For these reasons, the development is considered acceptable in terms of amenity of current and future neighbours, and accords with policies DEV1 and DEV2 of the JLP in this regard.

7.0. Drainage:

- 7.1. The proposed development will utilise and connect to the new site-wide surface water sewers, in turn discharging to the approved new attenuation pond. The attenuation pond has capacity for the additional dwelling, and the proposal therefore provides sufficient provision for the disposal of surface water, as required by policy DEV35.
- 7.2. Foul drainage would be dealt with via the public sewer, through the new estate sewer network.

8.0. Highways/Access:

- 8.1. The proposal includes a private driveway from the approved road network within the site, to a single garage and parking/turning area for two cars. This meets the required parking provision for two-bed dwellings as detailed in the JLP Supplementary Planning Document (SPD), and it is considered that sufficient parking is provided. There is also adequate space within the site for vehicles to turn, so that they can enter and exit the site in forward gear.
- 8.2. As such, the proposal includes safe and satisfactory traffic movement and vehicular access to and within the site, and is not considered to result in any adverse impact on the highways network. The Highways Authority has raised no objections, and the development is considered to accord with policy DEV29 of the JLP.

9.0. Financial obligations:

- 9.1. Although this is a stand-alone full application for a single dwelling, there is an existing S106 agreement covering the wider development. This application is therefore accompanied by draft Heads of Terms to agree a S106 for the new dwelling, to make the proportionate financial contributions in line with the existing S106 agreement. This S106 for the proposed dwelling would secure the following:
 - Sports Facilities Contribution- £928.55 (Prior to occupation)
 - Sports Facilities Maintenance Contribution- £1,084.05 (Prior to occupation)
 - Health Care Contribution- £528.00 (Prior to occupation)
 - Travel Plan- £300
- 9.2. These amounts have been calculated as per the existing S106, and are based on an average household size for a two bed house, of 2.45 persons. In addition, the S106 would secure the affordable housing provision, fixing the affordable discount so that the discount price does not exceed 80% of the Open Market Value. Although the other affordable discount properties within the wider site are subject to greater discount (60% of OMV), Officers acknowledge that the site as a whole is policy compliant in terms of affordable housing provision, and the proposed dwelling would exceed policy requirements. After discussing the proposal with the Council's Affordable Housing Officers, it is concluded that a discount price of 80% of OMV is acceptable, and the Council has no policy justification to refuse the application on this basis.
- 9.3. The applicant has provided the draft Heads of Terms as detailed above, and a S106 agreement is currently being prepared.

10.0. Summary:

10.1. The proposed dwelling is considered to be in keeping with the wider development currently being constructed, and would make more efficient use of the space in this part of the site, reducing some large garden plots and providing an additional affordable dwelling. The proposal includes proportionate financial contributions, and would not have a harmful impact on the surrounding landscape, or measures relating to trees, wildlife, drainage, etc, as already agreed on the wider site. The proposal accords with all relevant local and national planning policies, and is therefore recommended for conditional approval.

This application has been considered in accordance with Section 38 of the Planning & Compulsory Purchase Act 2004

Planning Policy

Relevant policy framework

Section 70 of the 1990 Town and Country Planning Act requires that regard be had to the development plan, any local finance and any other material considerations. Section 38(6) of the 2004 Planning and Compensation Act requires that applications are to be determined in accordance with the development plan unless material considerations indicate otherwise. For the purposes of decision making, as of March 26th 2019, the Plymouth & South West Devon Joint Local Plan 2014 - 2034 is now part of the development plan for Plymouth City Council, South Hams District Council and West Devon Borough Council (other than parts of South Hams and West Devon within Dartmoor National Park).

On 26 March 2019 of the Plymouth & South West Devon Joint Local Plan was adopted by all three of the component authorities. Following adoption, the three authorities jointly notified the Ministry of Housing, Communities and Local Government (MHCLG)* of their choice to monitor the Housing Requirement at the whole plan level. This is for the purposes of the Housing Delivery Test (HDT) and the 5 Year Housing Land Supply assessment. A letter from MHCLG to the Authorities was received on 13 May 2019 confirming the change.

On 14th January 2022 the Department for Levelling Up, Housing and Communities published the HDT 2021 measurement. This confirmed the Plymouth. South Hams and West Devon's joint HDT measurement as 128% and the consequences are "None".

Therefore a 5% buffer is applied for the purposes of calculating a 5 year land supply at a whole plan level. When applying the 5% buffer, the combined authorities can demonstrate a 5-year land supply of 5.97 years at end of March 2022 (the 2022 Monitoring Point). This is set out in the Plymouth, South Hams & West Devon Local Planning Authorities' Housing Position Statement 2022 (published 19th December 2022).

[*now known as Department for Levelling Up, Housing and Communities]

The relevant development plan policies are set out below:

The Plymouth & South West Devon Joint Local Plan was adopted by South Hams District Council on March 21st 2019 and West Devon Borough Council on March 26th 2019.

SPT1 Delivering sustainable development

SPT2 Sustainable linked neighbourhoods and sustainable rural communities

SPT3 Provision for new homes

SPT11 Strategic approach to the Historic environment

SPT12 Strategic approach to the natural environment

SPT14 European Protected Sites – mitigation of recreational impacts from development

TTV1 Prioritising growth through a hierarchy of sustainable settlements

TTV2 Delivering sustainable development in the Thriving Towns and Villages Policy Area

TTV24 Site allocations in the Smaller Towns and Key Villages

DEV1 Protecting health and amenity

DEV2 Air, water, soil, noise, land and light

DEV8 Meeting local housing need in the Thriving Towns and Villages Policy Area

DEV9 Meeting local housing need in the Plan Area

DEV10 Delivering high quality housing

DEV20 Place shaping and the quality of the built environment

DEV21 Development affecting the historic environment

DEV23 Landscape character

DEV26 Protecting and enhancing biodiversity and geological conservation

DEV28 Trees, woodlands and hedgerows

DEV29 Specific provisions relating to transport

DEV32 Delivering low carbon development

DEV35 Managing flood risk and Water Quality Impacts

DEL1 Approach to development delivery and viability, planning obligations and the Community Infrastructure Levy

Dartington Neighbourhood Plan: The site is within the Dartington neighbourhood plan area, however this plan is not yet at an advanced enough stage that it can be given any material weight in the decision-making process.

Other material considerations include the policies of the National Planning Policy Framework (NPPF) and guidance in Planning Practice Guidance (PPG). Additionally, the following planning documents are also material considerations in the determination of the application:

Plymouth and South West Devon Joint Local Plan Supplementary Planning Document (2020)

Plymouth and South West Devon Climate Emergency Planning Statement (2022) South Hams Special Area of Conservation (SAC) Habitats Regulations Assessment Guidance (October 2019)

Considerations under Human Rights Act 1998 and Equalities Act 2010

The provisions of the Human Rights Act 1998 and Equalities Act 2010 have been taken into account in reaching the recommendation contained in this report.

Recommended conditions:

1. The development hereby permitted shall begin not later than three years from the date of this decision.

Reason: To comply with Section 91 of the Town and Country Planning Act, 1990 as amended by Section 51 of the Planning and Compulsory Purchase Act 2004.

 The development hereby approved shall in all respects accord strictly with drawing numbers: 191105.L.01.01, 191105.Sk.230919, 191105.L.02.102, 191105.L.02.100, 191105.L.02.01.B, 191105.HT.26.02, 191105.GT.06.01, 191105.D.02.07, 191105.D.02.05.A, 191105.D.02.04, 191105.HT.26.01.A, 1063.A and 1064.A, received on 7th November 2023.

Reason: To ensure that the proposed development is carried out in accordance with the drawings forming part of the application to which this approval relates.

3. Notwithstanding the provisions of the Town and Country Planning (General Permitted Development) (England) Order 2015 (or any Order revoking and re-enacting this Order) no openings other than those authorised by this permission (if any), including rooflights, shall be at any time be inserted in the dwelling hereby permitted, without the prior permission, in writing of the Local Planning Authority.

Reason: In the interests of neighbour amenity and to comply with policy DEV1 of the Joint Local Plan.

4. The garage hereby approved shall be used only for purposes incidental to the private dwelling and for no business or commercial purposes.

Reason: To safeguard the residential amenities of adjoining occupiers in accordance with policies DEV1 and DEV2 of the Joint Local Plan.

5. The external lighting to the dwelling hereby approved shall be installed in accordance with the details included within the Technical Design Note (by Hydrock, dated 26th October 2023). There shall be no other external lighting installed unless otherwise agreed in writing by the Local Planning Authority prior to installation.

Reason: In order to preserve the woodland and adjacent wildlife corridor, in the interests of protecting species of wildlife in accordance with policy DEV26 of the Joint Local Plan.

6. Prior to the occupation of the dwelling hereby approved, the parking provision for the dwelling shall be laid out in accordance with the approved plans.

Reason: To ensure that there is adequate parking provision in accordance with policy DEV29 of the Joint Local Plan.

7. The EV charging points as shown on the approved plans shall be installed prior to the occupation of the dwelling hereby approved, and hereafter be retained and maintained for the life of the development.

Reason: To ensure that the development contributes to the carbon reduction aims of policy DEV32 of the Joint Local Plan.

INFORMATIVES

- 1. This authority has a pro-active approach to the delivery of development. Early pre-application engagement is always encouraged. In accordance with Article 35(2) of the Town and Country Planning Development Management Procedure (England) Order 2015 (as amended) in determining this application, the Local Planning Authority has endeavoured to work proactively and positively with the applicant, in line with National Planning Policy Framework, to ensure that all relevant planning considerations have been appropriately addressed.
- 2. The responsibility for ensuring compliance with the terms of the approval rests with the person(s) responsible for carrying out the development. The Local Planning Authority uses various means to monitor implementation to ensure that the scheme is built or carried out in strict accordance with the terms of the permission. Failure to adhere to the approved details can render the development unauthorised and vulnerable to enforcement action.
- 3. This permission should be read in conjunction with the Section 106 agreement dated XXX between XXX and XXX (to be finished on completion of legal agreement)



Agenda Item 6b

PLANNING APPLICATION REPORT ADDENDUM

Case Officer: Chloe Allen Parish: Totnes Ward: Totnes

Application No: 3048/21/FUL

Agent/Applicant: Applicant:

Mrs Amanda Burden - Luscombe Maye Mr And Mrs G Ford

Luscombe Maye c/o agent

59 Fore Street

Totnes TQ9 5NJ

Site Address: Montgo, Maudlin Road, Totnes, TQ9 5TG

Development: Provision of single dwelling house (resubmission of 1668/20/FUL)



Reason item is being put before Committee:

The application was called to committee by Councillor Birch who stated 'The planning issues are finely balanced and there is an argument that the grounds for refusal as set out in the previous application apply.'

The application was originally to be heard at Planning Committee on 16th March 2022, with the Officer Report having been published as part of the agenda, recommending approval of the application, subject to conditions.

The application was deferred to a later Planning Committee following concerns raised regarding the site location plan red outline and whether this correctly shows the land ownership and certificate which has been completed in the application form (Certificate A).

Recommendation: Conditional Approval.

The application remains to be recommended for conditional approval, however, there are a number of updates since the published Officer Report, as set out in the Analysis section of this report.

Conditions:

- 1. Time limit
- 2. Approved plans
- 3. Land stabilisation details
- 4. Site levels
- 5. Construction management plan
- 6. Construction environmental management plan
- 7. Access, parking and drainage
- 8. External materials
- 9. Boundary treatments
- 10. Landscaping scheme
- 11.EV charging point
- 12. Bin storage
- 13. Surface and foul water drainage
- 14. DEV32
- 15. Unidentified contamination
- 16.PD Removal

Key issues for consideration:

- Principle of development (including housing mix)
- Design/landscape
- Neighbour amenity
- Ecology
- Highways, parking and waste
- Flooding, drainage, contamination and land stability
- Sustainable construction

Consultations (since published Officer Report):

 DCC Highways – Happy to accept the proposed solution if a concrete impermeable apron/kerb is installed between the highway and the permeable pavement to ensure any permeable pavement driveway water is unable to discharge into the adjacent road construction. Depth of 600mm should be sufficient in this case. Noting the alternatives are not feasible, think this is a reasonable compromise.

- South West Water South West Water will allow the pumped connection of flow flows to the 100mm combined at the rear of the property, if applicant is complying with building regs and the pumping station is to remain private. The connection will need to comply with DCG (design and construction guidance). The gravity connection for the surface water, via attenuation, can be allowed with a maximum flow rate of 1l/s. (Roof surface water via glass canopy).
- Environmental Health No objections, subject to 'unidentified contamination' condition, and CEMP being secured

• Parish Council – Support

21.03.2023 – See comment. No further comments to make to those submitted in November 2022.

22.11.2022 – Support. The Committee notes the objections that have been raised expressing concern about parking and would request that a double yellow line is painted across the vehicle access area to the property to avoid vehicle parking and protrusions into the road.

19.07.2022 - Support. Supportive of the amendments to the original plan.

Drainage Officer – No objection

19.01.24 – No objection. Recommend imposition of a condition to require the drainage scheme to be installed in strict accordance with the approved plans and thereafter to be maintained and retained in accordance with the agreed details for the life of the development. (This response follows the drainage officer's objection (14.08.23) to the earlier revised drainage scheme).

Representations (since published Officer Report):

X1 letter of support:

- Well-designed dwelling, in keeping with the neighbourhood
- Provision of parking spaces commendable

X15 letter of objection:

- Protrusion of cars from undercroft restricting sight lines and visibility and restricting traffic flow causing problems for drivers and pedestrians
- Insufficient parking
- Existing access to this part of the street already difficult, including for emergency vehicles. Impact of development on highway safety and traffic movement
- Surface water flood risk, drains are already inadequate development will make situation worse. The construction of a house on land that has previously been absorbing water will further exacerbate the potential flooding risk in the street.
- Width of Mauldin Road incorrect, no vehicular access for future occupants over private land will make it difficult for vehicles to access parking spaces

- Construction impacts on residents, no space for storage or vehicles
- Development will be overbearing on neighbours across the road, including new roof terrace.
- Instability of the land and need for permission of neighbours to carry out land stabilisation/engineering works on boundaries
- · Cramped appearance of the site
- Harm to residential amenity including 2 Maudlin Cottages loss of light, overlooking and overbearing impact
- Insufficient outdoor space
- Development out of character for the area
- Proximity of conservation area
- Insufficient publication/consultation of application.
- Inclusion of other peoples' land within red outline.
- Where will materials be stored during the construction period?

ANALYSIS (UPDATE):

Background:

Since the Officer Report was published in 2022, the Totnes Neighbourhood Plan (TNP) has been adopted (30th November 2023). It now forms part of the Development Plan and should be used in determining planning applications within the Totnes Parish. An update will be provided on the key considerations, with reference to relevant neighbourbood plan policies.

Additionally, the Climate Emergency Planning Statement has been adopted. However, as this application was submitted prior to adoption it is not necessary to require full compliance with the measures set out in such.

The site location plan and block plan have been amended to clearly reflect the land ownership of the applicant, being the Site Location Plan (1146/6) and the Block Plan (11463/3 Rev A), received by the LPA on 6th November 2023. The surface and foul water drainage schemes have also been amended, as shown on the following drawings/documents:

- Proposed Elevations, 1146/2 Rev B received by the LPA on 07/09/2023
- Proposed Block Plan 1146/3 Rev A received 06/11/2023
- Drainage Statement, ref. 1305w0001_P8_TR, dated 3rd September 2023, including plans ref: 1305 0120 P5 (Impermeable Area Plan) and 1305 0500 P8 (Drainage Layout), received by the LPA on 3rd October 2023

Principle of development

The site is within the settlement boundary of Totnes (Figure 1 of the TNP), with Totnes being identified as a Main town in the JLP; an area which will be prioritised for growth. Policy En1 of the TNP states that development within the settlement boundary will only be supported in accordance with the development plan where, amongst other things: it will meet local needs and make efficient use of the site in terms of layout, density and mix of uses. Policy V2 gives support to developments which, amongst other things, results in benefits to the local community health and wellbeing through safe, convenient, comfortable movement without recourse to a car. Policy E7 and E8 requires developments to support a more sustainable local transport network

The site is considered to be in a sustainable location for residential development as stated in the published Officer Report, with key services and facilities being accessible via sustainable transport modes.

The principle of development is considered to be acceptable and accords with SPT1, SPT2, TTV1, TTV2 of the JLP and En1, E7 and V2 of the TNP.

Housing Mix

DEV8 of the JLP seeks to deliver a wide choice of high quality homes which widen opportunities for home ownership, meet needs for social and rented housing, and create sustainable, inclusive and mixed communities. A mix of housing sizes, types and tenure appropriate to the area as supported by local housing evidence should be provided, to ensure that there is a range of housing. In particular, developments should deliver homes that redress an imbalance within the existing housing stock, housing suited for households with specific need, and dwellings most suited to younger people, working families, and older people who wish to retain a sense of self-sufficiency.

ONS Data for Totnes shows, in comparison to the south hams average, an undersupply of 3 and 4 bedroom homes, and oversupply of 1 and 2 bedroom homes. In terms of occupancy 34.6% of homes have 2 or more unoccupied bedrooms (south hams average is 47.4%) and 35.4% have 1 unoccupied bedroom (south hams average is 32.4%). 28.6% of homes are suggested to have an ideal number of bedrooms (south hams average is 18.8%). As such, the provision of a 3 bedroom home would not cause an imbalance in the existing housing stock, according with DEV8 of the JLP.

Design/Landscape

The published Officer Report assesses the proposed development against policies DEV10 and DEV20 of the JLP, and Paragraph 130 (now Para 135) of the NPPF, which aim to deliver high quality housing and good standards of design, which positively contribute to both townscape and landscape, and protect the quality of the built environment.

Policy En1 of the TNP requires developments scale and character to be in keeping with the site and surroundings and maintain or enhance local distinctiveness. Policy V1 supports proposals which conserve and enhance the town, including by respecting local distinctiveness and historic character in land use, scale, form and appearance, and stimulating innovation and creativity in design and practice. Policy En2, En3 and En4 of the TNP are also of relevance, requiring developments to: protect the landscape setting of Totnes and important views; be of a high quality design; respect the historic character, protecting and enhancing heritage assets and having regard to the Totnes Conservation Area Appraisal; and delivering good innovative design offering a fresh interpretation of local distinctiveness.

The published Officer Report acknowledges that the proposed development would be out of character with the immediate vicinity of the site which generally comprises the rear gardens of dwellings fronting onto Kingsbridge Hill and by reason of the relatively small site. However, planning permission 56/1893/15/F, although now lapsed, is a material planning consideration, as is the refusal of 1668/20/FUL.

It is stated that the proposal would result in a slight increase in the length and area of the application site and a slight decrease in the proportion of the site area occupied by a dwelling. The site area, with the revised site location and block plan, now measures 159sqm (12.1m at the front boundary, 11.1m at the rear boundary, and 13.9m depth when measured at the centre point). The footprint of the ground floor of the proposed dwelling is approximately 83sqm (including bin storage area). Therefore, the dwelling would occupy approximately 52% of the site area; though it is acknowledged that the first and second floor front elevations overhang the ground floor front elevation, with a footprint of 90sqm (56% of the site area). The refused application had a site area of 147.5sqm, and at ground floor level a footprint of 31sqm (21% site area), at first floor level 70.8sqm (48%), and at second floor level 84.8sqm (57% site area).

The changes to the layout provide a larger area of parking/storage at ground floor level, in comparison to the refused proposal, being 45sqm in comparison to 40sqm, and both proposals allow space around the dwelling for landscaping. The first and second floor of the current proposal are also set back further into the site, being 3-4m away from Maudlin Road (first and second floor of refused proposal are 1.5-3m away from the road), which may help to reduce its prominence.

The published Officer Report acknowledges that the dwelling has a flat roof, which is proposed as roof terraces on two different levels (above second and third floors). Whilst this is stated to be out of character for the area, it is also noted that the dwelling would be built into the site, which slopes steeply from south west to north east, limiting the extent to which the side elevations of the dwelling would protrude above the sloping ground level. The only change on external appearance since the published Officer Report is the introduction of a flat roof above the lower terrace to provide space for surface water attenuation. Full details of this element can be secured by condition, however, it is not considered that its introduction alters the conclusions of the published officer report, in terms of landscape/design impacts.

Details of boundary treatment, including the natural stone wall along part of the front boundary and wrapping into the site, along with landscaping and external material details, can be secured by condition to assist in integrating the site into the surrounding area. Additionally, it is considered reasonable and necessary to remove permitted development rights for extensions and alterations to the dwelling, hardstanding areas, gates fences and walls, and curtilage buildings.

Given the limited changed to the external appearance of the proposed dwelling, the conclusion of the published Officer Report are of relevance, stating: 'By reason of the rising land to the sides and rear of the site, together with the neighbouring three-storey dwellings and the dwellings of varying architectural styles set at a higher ground level to the rear, the proposal cannot be said to appear overly prominent or incongruous. It is considered that a meaningful planting scheme would further mitigate the visual impact of the proposed dwelling and boundary treatments. Given the absence of buildings immediately adjacent to the proposed new dwelling, the scheme would not be considered to give rise to a cramped and overdeveloped appearance along this stretch of Maudlin Road or 'town cramming', notwithstanding the limited size of the site. Overall, it is not considered that the flat roof design and height of the parapet wall above the three-storey element would result in sufficient harm to the visual amenity to warrant refusal in this case. For these reasons, the scheme is considered acceptable and to accord with JLP policies DEV10 and DEV20 and the relevant paragraphs of the NPPF.'

The proposal is also considered to accord with TNP which requires good standards of design, which positively contribute to both townscape and landscape, and protect the quality of the

built environment. Whilst there are elements of the proposed dwelling design which are not entirely in keeping with the character of the surrounding area, Officers not that both Policies V1 and En3 support proposals which stimulate innovation and creativity in design and offer a fresh interpretation of local distinctiveness.

Neighbouring Amenity:

Policy En2 of the TNP requires developments to avoid unnecessary noise, light, air or other pollution.

It is not considered that the changes to the proposed development since the published report change the relationship and impacts of the development on neighbouring residential amenities, or the amenity of future occupants. Detailed consideration of such is set out in the published Officer Report.

Ecology:

Policy En2 of the TNP requires developments to protect against environmental damage and En6 requires developments involving new dwellings to provide an overall enhancement in local environmental capacity commensurate with the scale of the development.

In this case, as stated in the published Officer Report, due to the scale of the development and its location, it is not considered the development would harm protected species or habitats. However, given the length of time the application has extended over, it is recommended that a Construction Environmental Management Plan is secured by pre-commencement condition to provide assurance that the development will not harm protected species or habitats. Additional landscaping is to be secured by condition, which will provide biodiversity enhancements.

As such, the proposal accords with En2 and En6 of the TNP, and DEV26 of the JLP.

Highways, Parking, Waste:

Policy E7 of the TNP requires development to reduce the likelihood of travel by car and promote sustainable transport modes, and E8 requires development to be well connected to the walking and cycle networks, and provide safe cycle storage, parking and charging facilities. E10 requires adequate parking to be provided. En2 requires proposals to reduce the need to travel and, amongst other things, provide bin storage and other such features inconspicuously.

As set out in the published Officer Report, the site is in a sustainable location with key services and facilities accessible by sustainable transport modes, and the development provides an integral single garage, off-street parking, enclosed bin and cycle storage, and an EV charging point. DCC Highways were consulted and raised no objections on highway safety grounds, subject to a Construction Management Plan being secured by condition.

Flooding, Drainage, Contamination and Land Stability:

Policy En2 of the TNP requires satisfactory surface water drainage to be provided for developments, including SUDs, and also requires safeguards in respect of protection against environmental damage, flooding, and local nuisance, and risks of contamination.

The published Officer Report confirms the site is within Flood Zone 1 but is within a Critical Drainage Area. The original drainage scheme proposed for foul water to be pumped and

connected to the existing SWW sewer to the rear of the site, and surface water to be attenuated within the parking area and connected to the existing SWW sewer in Maudlin Road. As it had been demonstrated an adequate foul and surface water drainage scheme could be provided, no objections were raised by the Drainage Officer. However, since this time the Highways Department have reviewed the drainage scheme and advised that it is not acceptable to connect to the existing SWW sewer in Mauldin Road due to the distance from the site to the connection point and the disruption this would cause.

The drainage scheme has been revised and now proposes to pump foul water to the SWW combined sewer to the rear of the site. Surface water from the bin store roof and on the parking area would be discharged through permeable paving/infiltration, and surface water from the rest of the dwelling would be discharged via an external gutter attached to the second floor roof terrace to private attenuation at the rear of the site; this would then discharge, via a flow control chamber, to the existing SWW combined sewer.

SWW confirmed that they can accept the pumped connection of foul flows to the 100mm combined at the rear of the property, if the applicant is complying with building regulations and the pumping station is to remain private. The connection will need to comply with DCG (design and construction guidance). SWW also confirmed that the gravity connection for the surface water, via attenuation, can be allowed with a maximum flow rate of 1l/s. (Roof surface water via glass canopy). DCC Highways also confirmed that the proposed drainage scheme is acceptable, incorporating a concrete impermeable apron between the highway and permeable pavement to ensure driveway water is unable to discharge onto the adjacent road construction.

The Council's Drainage Officer has reviewed and supports the revised drainage scheme now proposed, recommending a condition to ensure the drainage scheme is installed in strict accordance with the approved plans and is thereafter maintained and retained in accordance with the agreed details for the life of the development.

Therefore, given the constraints of the application site, it is considered that the proposal does comply with DEV35 of the JLP and En2 of the TNP.

With regard to land stability, Paragraph 180(e) of the NPPF states planning decisions should prevent new and existing development from contributing to, being put at unacceptable risk from, or being adversely affected by... land instability. Paragraph 189 states planning decisions should ensure that a site is suitable for its proposed use taking account of ground conditions and risks arising from land instability and contamination, and Paragraph 190 states that the responsibility for securing a safe development, where land is affected by land stability issues, rests with the developer and/or landowner.

The published Officer Report references the Preliminary Ground Investigation Report dated March 2021, which identifies that the land within and adjacent to the site is not stable and that mitigation is required prior to construction of the proposed new dwelling. The report recommends that 10m long soil nails are used to stabilise the site and adjacent land, that a pile and beam foundation approach is considered to minimise excavation depth below the slopes, and that substantial earth retaining structures with appropriately pile supported foundations and drainage will be required. The report recommends that a detailed slope stabilisation scheme should be designed and agreed with all stakeholders abounding the development.

Since the published Officer Report, the LPA have been made aware that stabilisation works may already have been carried out to the land adjoining the site, utilising ground anchors and a retaining wall. Concerns were raised that this may impact on the ability to use soil nails as

recommended in the Preliminary Ground Investigation Report. Therefore, it is considered necessary for a pre-commencement condition to be imposed to ensure that a detailed slope stabilisation scheme is composed and carried out, by a suitably qualified professional.

With regard to ground contamination, Environmental Health have reviewed the contaminated land report and have not raised any objections, subject to a condition being imposed to ensure any unexpected contamination is appropriately dealt with.

Sustainable Construction:

Policy V1 of the TNP supports new development which enhances sustainability by promoting low carbon travel, uses low energy use materials, and incorporates renewable energy generation. En2 requires developments to display high quality of design by, amongst other things, being of sustainable construction, promoting sustainable lifestyles and incorporating the latest water and energy efficiency measures.

The published Officer Report confirms that the development will be constructed following Passivhaus principles and adopts modern methods of construction. The development includes an EV charging point and is in a sustainable location for residential development which is likely to minimise car use. It is not considered necessary for further details of the construction method and energy efficiency measures to be secured by condition to ensure compliance with DEV32 of the JLP and V1 and En2 of the TNP. It is acknowledged that no solar panels are proposed, however this is due to the need to provide adequate external amenity space via the roof terraces.

Planning Balance:

Limited changes have been made to the proposed development since the published Officer Report, with these including small changes to the red outline to reflect the land ownership and amendments to the drainage scheme, including incorporation of a glazed roof to attenuate surface water.

Therefore, as set out in this addendum and the published Officer Report, the proposed development is considered to accord with the JLP, TNP, and NPPF and the application is recommended for conditional approval.

This application has been considered in accordance with Section 38 of the Planning & Compulsory Purchase Act 2004 and with Sections 66 and 72 of the Planning (Listed Buildings and Conservation Areas) Act 1990.

Planning Policy

Relevant policy framework

Section 70 of the 1990 Town and Country Planning Act requires that regard be had to the development plan, any local finance and any other material considerations. Section 38(6) of the 2004 Planning and Compensation Act requires that applications are to be determined in accordance with the development plan unless material considerations indicate otherwise. For the purposes of decision making, as of March 26th 2019, the Plymouth & South West Devon Joint Local Plan 2014 - 2034 is now part of the development plan for Plymouth City Council, South Hams District Council and West Devon Borough Council (other than parts of South Hams and West Devon within Dartmoor National Park).

On 26 March 2019 of the Plymouth & South West Devon Joint Local Plan was adopted by all three of the component authorities. Following adoption, the three authorities jointly notified the Ministry of Housing, Communities and Local Government (MHCLG)* of their choice to monitor the Housing Requirement at the whole plan level. This is for the purposes of the Housing Delivery Test (HDT) and the 5 Year Housing Land Supply assessment. A letter from MHCLG to the Authorities was received on 13 May 2019 confirming the change.

When applying the 5% buffer, the combined authorities can demonstrate a 5-year land supply of 5.39 years at end of March 2023 (the 2023 Monitoring Point). This is set out in the Plymouth, South Hams & West Devon Local Planning Authorities' Housing Position Statement 2023 (published 19th December 2023).

The 2021 HDT result remains the latest test result that is applicable for applying policy consequences as the Government has not published the 2022 HDT as it considers the test to be an unfair test upon LPA's and in need of review. The 2021 HDT result for the 3 JLP authorities is above 95% therefore there continues to be no policy consequences and a 5% buffer only is required for the purposes of the 2023 5YHLS. More information on the HDT is included in Section 3 of the final report.

[*now known as Department for Levelling Up, Housing and Communities]

The relevant development plan policies are set out below:

The Plymouth & South West Devon Joint Local Plan was adopted by South Hams District Council on March 21st 2019 and West Devon Borough Council on March 26th 2019.

SPT1 Delivering sustainable development

SPT2 Sustainable linked neighbourhoods and sustainable rural communities

SPT9 Strategic principles for transport planning and strategy

SPT10 Balanced transport strategy for growth and healthy and sustainable communities

SPT11 Strategic approach to the Historic environment

SPT12 Strategic approach to the natural environment

SPT13 Strategic infrastructure measures to deliver the spatial strategy

SPT14 European Protected Sites – mitigation of recreational impacts from development

TTV1 Prioritising growth through a hierarchy of sustainable settlements

TTV2 Delivering sustainable development in the Thriving Towns and Villages Policy Area

TTV3 Strategic infrastructure measures for the Main Towns

DEV1 Protecting health and amenity

DEV2 Air, water, soil, noise, land and light

DEV10 Delivering high quality housing

DEV20 Place shaping and the quality of the built environment

DEV21 Development affecting the historic environment

DEV23 Landscape character

DEV26 Protecting and enhancing biodiversity and geological conservation

DEV28 Trees, woodlands and hedgerows

DEV29 Specific provisions relating to transport

DEV31 Waste management

DEV32 Delivering low carbon development

DEV33 Renewable and low carbon energy (including heat)

DEV35 Managing flood risk and Water Quality Impacts

DEL1 Approach to development delivery and viability, planning obligations and the Community Infrastructure Levy

Neighbourhood Plan

The Totnes Neighbourhood Plan referendum was held on 16th November 2023. The Neighbourhood Plan is due to be 'made' at the Executive meeting on 30th November 2023. Therefore, significant weigh should now be given to the Totnes Neighbourhood Plan in the decision-making process.

Other material considerations:

- National Planning Policy Framework
- Plymouth and South West Devon Joint Local Plan Supplementary Planning Document
- Climate Emergency Planning Statement

Considerations under Human Rights Act 1998 and Equalities Act 2010

The provisions of the Human Rights Act 1998 and Equalities Act 2010 have been taken into account in reaching the recommendation contained in this report.

AMENDED CONDITIONS LIST:

1. The development to which this permission relates must be begun not later than the expiration of three years beginning with the date on which this permission is granted.

Reason: To comply with Section 91 of the Town and Country Planning Act, 1990 as amended by Section 51 of the Planning and Compulsory Purchase Act 2004.

2. The development hereby approved shall in all respects accord strictly with the following drawings/documents:

Site Location Plan, 1146/6 @ A1, 1:500 received by the LPA 06/11/2023

Proposed Parking and Floor Plans, 1146/1 Rev D received by the LPA 07/09/2023

Proposed Elevations, 1146/2 Rev B received by the LPA on 07/09/2023

Proposed Block Plan 1146/3 Rev A received 06/11/2023

Proposed Site Section 1146/4A dated 22/08/2022

Design and Access Statement dated July 2021 paragraph commencing 'DEV32'

Drainage Statement, ref. 1305w0001_P8_TR, dated 3rd September 2023, including plans ref: 1305 0120 P5 (Impermeable Area Plan) and 1305 0500 P8 (Drainage Layout), received by the LPA on 3rd October 2023

Phase 1 Desk Study and Phase 2a Preliminary Ground Investigation report dated March 2021

REASON: To ensure that the proposed development is carried out in accordance with the drawings/documents forming part of the application to which this approval relates.

3. No development shall commence until the site and surrounding land have been stabilised in accordance with a detailed slope stabilisation scheme carried out by a competent person (as defined in Annex 2: Glossary of the National Planning Policy Framework). A copy of the slope stabilisation scheme and confirmation from the competent person that the site and surrounding land has been sufficiently stabilised shall be submitted to the Local Planning Authority prior to commencement of any other works on site.

REASON: To ensure that the land within and immediately adjacent to the site is stable, and in the interests of the neighbouring amenity. This condition is imposed in accordance with Policies DEV1 and DEV2 of the Plymouth and South West Devon Joint Local Plan 2014-2034, Policy En2 of the Totnes Neighbourhood Plan 2019 to 2034, and Paragraphs 180(e), 189 and 190 of the National Planning Policy Framework.

4. Notwithstanding the submitted details and approved plans, no development shall be carried out on the site until details of the existing and proposed site levels for the development hereby permitted are submitted to and approved in writing by the Local Planning Authority. The submitted levels shall be measured against a fixed datum which will not be changed by the proposed development, and shall be shown on a site layout plan and to-scale sectional drawings, which must be accompanied by a plan showing the points between which the cross-sections have been taken. The sectional drawings must also show the levels of the land immediately adjoining the site. The development shall be carried out in strict accordance with the approved details.

REASON: To ensure the development harmonises with its surroundings, in the interests of the character and appearance of the site and the surrounding area, and in the interests of the protection of residential amenity. This condition is imposed in accordance with Policies DEV1, DEV2, DEV10, DEV20 and DEV23 of the Plymouth and South West Devon Joint Local Plan 2014-2034, and Policies En1, V1, En2, En3 and En4 of the Totnes Neighbourhood Plan 2019 to 2034.

- 5. Prior to commencement of the development hereby permitted, a Construction Management Plan (CMP) shall be submitted to and approved in writing by the Local Planning Authority. The CMP shall include:
- (a) the timetable of the works:
- (b) daily hours of construction (including times required for piling activities);
- (c) any road closure:
- (d) hours during which delivery and construction traffic will travel to and from the site, with such vehicular movements being restricted to between 8:00am and 6pm Mondays to Fridays inc.; 9.00am to 1.00pm Saturdays, and no such vehicular movements taking place on Sundays and Bank/Public Holidays unless agreed by the planning Authority in advance;
- (e) the number and sizes of vehicles visiting the site in connection with the development and the frequency of their visits;
- (f) the compound/location where all building materials, finished or unfinished products, parts, crates, packing materials and waste will be stored during the demolition and construction phases;
- (g) areas on-site where delivery vehicles and construction traffic will load or unload building materials, finished or unfinished products, parts, crates, packing materials and waste with confirmation that no construction traffic or delivery vehicles will park on the County highway for

loading or unloading purposes, unless prior written agreement has been given by the Local Planning Authority;

- (h) hours during which no construction traffic will be present at the site;
- (i) the means of enclosure of the site during construction works;
- (j) details of proposals to promote car sharing amongst construction staff in order to limit construction staff vehicles parking off-site;
- (k) details of wheel washing facilities and obligations;
- (I) the proposed route of all construction traffic exceeding 7.5 tonne;
- (m) details of the amount and location of construction worker parking; (n) photographic evidence of the condition of adjacent public highway prior to commencement of any work.

The development shall be carried out in strict accordance with the approved CMP.

REASON: To ensure that adequate facilities are available for the traffic attracted to the site and in the interests of the neighbouring amenity. This condition is imposed in accordance with Policies SPT9, DEV1, DEV2 of the Plymouth and South West Devon Joint Local Plan 2014-2034, and Policy En2 of the Totnes Neighbourhood Plan 2019 to 2034.

6. Prior to commencement of the development hereby permitted, a Construction and Environmental Management Plan (CEMP) shall be submitted to and approved in writing by the Local Planning Authority. The development shall be carried out in strict accordance with the approved CEMP.

REASON: In the interests of the protection of protected species and habitats and residential amenity. This condition is imposed in accordance with Policy DEV1, DEV2, and DEV26 of the Plymouth and South West Devon Joint Local Plan 2014-2034, and Policies En2 and En6 of the Totnes Neighbourhood Plan 2019 to 2034.

7. Prior to commencement of works to construct the dwelling hereby permitted, the access, parking facilities and access drainage shall be provided in accordance with the approved plans, and shall thereafter be maintained for the lifetime of the development.

REASON: To ensure that adequate facilities are available for the traffic attracted to the site and in the interests of the neighbouring amenity. This condition is imposed in accordance with Policies SPT9, DEV1, and DEV29 of the Plymouth and South West Devon Joint Local Plan 2014-2034, and Policy En2 and E10 of the Totnes Neighbourhood Plan 2019 to 2034.

8. Prior to any works above damp proof course commencing, details of the external materials (including for the glazed roof) and hardstanding areas to be used in the construction of the development hereby permitted shall be submitted to and approved in writing by the Local Planning Authority. The external walls of the 'bin storage' area shown on drawing: 1146/1 Rev D and shown in grey on drawing: 1146/2 Rev B, shall be constructed/faced with natural stone. The development shall be carried out in accordance with the approved details and maintained in accordance with such thereafter.

REASON: To ensure the development harmonises with its surroundings, and in the interests of the character and appearance of the site and the surrounding area. This condition is imposed in accordance with Policies DEV10, DEV20 and DEV23 of the Plymouth and South West Devon Joint Local Plan 2014-2034, and Policies En1, V1, En2, En3 and En4 of the Totnes Neighbourhood Plan 2019 to 2034.

9. Prior to any works above damp proof course commencing, details of the boundary treatments shall be submitted to and approved in writing by the Local Planning Authority. The roadside boundary walls, shown in grey on drawing: 1146/2 Rev B, shall be constructed/faced with natural stone. The development shall be carried out in accordance with the approved details and maintained in accordance with such thereafter.

REASON: To ensure the development harmonises with its surroundings, and in the interests of the character and appearance of the site and the surrounding area. This condition is imposed in accordance with Policies DEV10, DEV20 and DEV23 of the Plymouth and South West Devon Joint Local Plan 2014-2034, and Policies En1, V1, En2, En3 and En4 of the Totnes Neighbourhood Plan 2019 to 2034.

10. Prior to any works above damp proof course commencing, a landscaping scheme shall be submitted to and approved in writing by the Local Planning Authority, detailing measures to deliver visual screening of the development and biodiversity enhancements, such as bird or bat boxes and log piles, and incorporating the planting of native species of trees, shrubs, herbaceous plants and areas to be grassed, with a focus on nectar-rich flowers and/or berries as these can also be of considerable value to wildlife. The approved landscaping scheme shall be carried out in the first planting season following commencement of the development, unless otherwise agreed in writing by the Local Planning Authority, and shall be maintained in accordance with the approved details for a period of 10 years following completion. Within the 10 year maintenance period any plant material that dies, fails or is damaged shall be replaced in accordance with the original approved details.

REASON: In the interests of the character and appearance of the site and the surrounding area and in the interests of the provision of biodiversity enhancements. This condition is imposed in accordance with Policies DEV10, DEV20, DEV23 and DEV26 of the Plymouth and South West Devon Joint Local Plan 2014-2034, and Policies En1, V1, En2, En3, En4, and En6 of the Totnes Neighbourhood Plan 2019 to 2034.

11. Prior to first occupation of the dwelling hereby approved, the electric vehicle charging point shown on the approved plans shall be installed and maintained for the lifetime of the development.

REASON: In the interests of carbon reduction and in response to the Council's declaration of a Climate Change and Biodiversity Emergency. This condition is imposed in accordance with Policies SPT9, DEV1, DEV29 and DEV32 of the Plymouth and South West Devon Joint Local Plan 2014-2034, and Policy V1, E8 and En2 of the Totnes Neighbourhood Plan 2019 to 2034.

12. Prior to first occupation of the dwelling hereby approved, the enclosed 'bin storage' area shall be constructed in accordance with the approved plans and maintained thereafter.

REASON: To encourage recycling and waste reduction in the interests of the climate emergency, to ensure adequate waste storage space is available, and in the interests of the character and appearance of the site and surrounding area. This condition is imposed in accordance with Policies DEV31, DEV32, DEV10, DEV20 and DEV23 of the Plymouth and South West Devon Joint Local Plan 2014-2034, and Policy En1, V1, En2, En3 and En4 of the Totnes

Neighbourhood

Plan

2019

to 2034.

13. Prior to first occupation of the dwelling hereby permitted, a foul and surface water drainage scheme shall be installed in accordance with the following documents/plans, unless otherwise agreed in writing by the Local Planning Authority:

- Drainage Statement, ref. 1305w0001_P8_TR, dated 3rd September 2023, received by the LPA on 3rd October 2023
- Plans ref: 1305 0120 P5 (Impermeable Area Plan) and 1305 0500 P8 (Drainage Layout), received by the LPA on 3rd October 2023

The installed foul and surface water drainage schemes shall be maintained for the lifetime of the development.

REASON: To ensure surface water runoff does not increase to the detriment of the public highway or other local properties as a result of the development, and to ensure the site is adequately drained and to avoid pollution. This condition is imposed in accordance with Policies DEV35 of the Plymouth and South West Devon Joint Local Plan 2014-2034, and Policy En2, En3 of the Totnes Neighbourhood Plan 2019 to 2034.

14. The construction of the dwelling hereby approved shall be carried out in accordance with the details contained in the Design and Access Statement, the DEV32 Checklist and the approved plans. All measures contained within the approved documents to limit carbon emissions and improve building efficiency shall be implemented in full and maintained thereafter. Prior to first occupation of the dwelling, an 'as built' SAP assessment, confirming the building specification as built complies with the approved details, shall be submitted to and approved by the Local Planning Authority.

REASON: In response to the Council's declaration of a Climate Change and Biodiversity Emergency, and to reduce carbon emissions. This condition is imposed in accordance with Policy DEV32 of the Plymouth and South West Devon Joint Local Plan 2014-2034, Policy V1 and En2 of the Totnes Neighbourhood Plan 2019 to 2034.

15. If during redevelopment contamination not previously considered is identified, then the Local Planning Authority shall be notified immediately and no further work shall be carried out until a method statement detailing a scheme for dealing with the suspect contamination has been submitted to and agreed in writing with the Local Planning Authority. On completion of the development the Local Planning Authority shall be notified in writing if no additional contamination was identified during the course of the development and the dwelling hereby permitted shall not be occupied until the Local Planning Authority has acknowledged receipt of the same.

Reason: To ensure adequate and appropriate remediation. This condition is imposed in accordance with Policies DEV1 and DEV2 of the Plymouth and South West Devon Joint Local Plan 2014-2034, and Policies En2 of the Totnes Neighbourhood Plan 2019 to 2034.

- 16. Notwithstanding the provisions of Part 1 and 2 of Schedule 2 of the Town and Country Planning (General Permitted Development) (England) Order 2015 (GPDO) (or any Order or Statutory Instrument revoking and re- enacting that Order), unless otherwise shown on the approved plans or approved as part of the planning conditions, no development within the following classes of the GPDO shall be carried out:
 - Class A, AA, B, C, D, E, F, G, Part 1
 - Class A, B, C, Part 2

REASON: To ensure the development harmonises with its surroundings, in the interests of the character and appearance of the site and the surrounding area, and in the interests of the protection of residential amenity. This condition is imposed in accordance with Policies DEV1, DEV2, DEV10, DEV20 and DEV23 of the Plymouth and South West Devon Joint Local Plan 2014-2034, and Policies En1, V1, En2, En3 and En4 of the Totnes Neighbourhood Plan 2019 to 2034.

OFFICER REPORT AS PUBLISHED 08/03/22

Case Officer: Catherine Miller-Bassi Parish: Totnes Ward: Totnes

Applicant:

c/o agent

Mr And Mrs G Ford

Application No: 3048/21/FUL

Agent/Applicant:
Mrs Amanda Burden - Luscombe Maye
Luscombe Maye
59 Fore Street
Totnes
TQ9 5NJ

Site Address: Montgo, Maudlin Road, Totnes, TQ9 5TQ



Development: Provision of single dwelling house (resubmission of 1668/20/FUL)

Reason item is being put before Committee:

Councillor Birch has stated:

The planning issues are finely balanced and there is an argument that the grounds for refusal as set out in the previous application apply.

Recommendation: Conditional approval

Conditions:

- Time
- Approved plans
- Materials
- Landscaping agreement from agent secured for pre-commencement condition
- Parking, electric charging, waste agreement from agent secured for pre-commencement condition
- Drainage
- Land stabilisation agreement from agent secured for pre-commencement condition
- Sustainable construction

Key issues for consideration:

- Principle of Development
- Design/Landscape
- Neighbouring Amenity
- Future Occupiers' Amenity
- Heritage
- Ecology

- · Access, Parking and Waste
- Flooding, Drainage, Contamination and Land Stability
- Sustainable Construction
- Planning Balance

Site Description:

The application site lies on the south-west side of Maudlin Road in the JLP defined Main Town of Totnes, just beyond the Totnes Conservation Area.

The site slopes steeply down towards Maudlin Road and forms part of the former rear garden of Ashleigh, a dwelling which fronts on to Kingsbridge Hill.

The site is currently overgrown and the historic stone retaining wall aligning the highway has been removed along the north-east boundary.

Maudlin Road is generally single track but widens north of the site to allow parking and access to the dwellings opposite, namely nos. 1 and 2 Maudlin Cottages, and narrows again within the site frontage.

The site lies within the Critical Drainage Area.

Description of Proposal:

The application seeks detailed permission for the erection of 1no. detached dwelling with access off Maudlin Road and parking.

The dwelling would have three bedrooms and would be partly two and partly three storeys, with an integral single garage and parking for 1no. car on the front drive. The dwelling would be flat roofed with outdoor amenity space at roof level.

The dwelling would be built into the hillside which slopes steeply from the front (north-east) to the rear (south-west) of the site.

The materials proposed involve rendered elevations, aluminium doors and window frames, with zinc roof coverings.

Consultations:

External Consultees

Consultee	Comments	
DCC Highways Authority	Comments received 20/08/2021	
	No objections subject to conditions	
Town/Parish Council Comments received 24/08/2021		
	No objection - although some concern about unsustainability of building materials	

Internal Consultees

Consultee)	Comments
SHWD	Drainage	Comments received 03/09/2021
Officer		
		No objections subject to conditions
SHWD		No comments received
Environmental		
Health		
SHWD	Strategic	Comments received 02/03/22
Planning		No objections in relation to ILD notice DEV22 subject to condition
		No objections in relation to JLP policy DEV32 subject to condition

Representations:

9no. letters from separate addresses have been received of which 8no. object and 1no. support.

The comments received in support are summarised as follows:

The plot has gained planning permission in the past and the proposed attractive eco friendly
design includes both a garden and car parking and will make a useful contribution to
housing in the area. Totnes has both primary and senior schools and a full array of transport
services.

The comments received in <u>objection</u> are summarised as follows:

- Poor state of site
- Construction vehicles accessing site via single track road will cause problems for neighbours with access and parking
- Layout will make vehicular access to proposed garage difficult
- Water and drainage issues not resolved and will affect neighbours
- Overshadowing to bungalows opposite
- Enforcement issues should be resolved first
- Development began (clearing of the site) prior to discharge of the condition on surface water drainage
- The excavation, which is about seven metres deep, is within 1-2 metres of the sewer drain serving Crosswinds, Kingsbridge Hill, and our property at 1 Ashleigh, Kingsbridge Hill. (Note that the site in question fronts Maudlin Road and is not 1 Ashleigh as described in the planning documents). South West Water has described the sewer drain as being at risk from the potential collapse of the excavation. Note the date of commencement of the works, above is approximate. The excavation began in July 2017 as far as we remember (possibly earlier).
- Likely continuing collapse puts our property at risk, as independently assessed by a structural engineer retained by ourselves and by an engineer from South West Water. Collapse is already occurring. Further collapse increases the risk to the sewer drain with

potentially catastrophic results for our foul waste disposal (and that of our neighbours. It also risks sewage flooding Maudlin Road and so is a serious public health risk)

- Poor design and materials, large mass in small site
- Overdeveloped, cramped site, mitigation from soft landscaping limited
- 1.1m high balustrade to roof terraces will add to height
- Loss of privacy from roof terraces
- Roof terraces prohibit green roof for ecology
- Dwelling would be more visually prominent than shown in plans due to topography errors
- Previous approved scheme windows designed to avoid overlooking
- The use of the roof as amenity space effectively creates a four storey building with a single means of escape, in the event of a fire. This may not meet the requirements of approved document B of the building regulations
- Noise and light pollution from roof terraces affecting neighbouring amenity
- Overdominant appearance
- Not policy compliant with DEV10 part 6
- Significant lack of detail in the proposed plans and omission of sections through Maudlin terrace leave an incomplete picture as does the lack of window dimensions and incorrect land contour details
- Lacks detail on passiv haus proposals
- Challenging site will increase materials and works required and be less sustainable regarding climate change
- There is no space for storage of construction plant or materials due to restricted site
- Out of keeping with surroundings
- Requires much greater excavation into hillside than previous schemes and groundworks would be extremely expensive
- Design does not respect nearby Conservation Area or historic nature of Maudlin Road
- Living space for future occupants would be limited and relatively small for the area
- No structural engineering design strategy or calculations attached to the application to insure the adjoining properties and boundaries are properly safeguarded
- Nothing has been agreed with the adjoining neighbours to achieve the necessary engineering works required
- Insufficient parking for future occupiers or construction phase
- I could not understand how planning permission could be granted for this plot, I felt the old historic wall should have been replaced

Relevant Planning History:

1668/20/FUL

Application for single dwelling with undercroft parking space Montgo Maudlin Road Totnes TQ9 5TG 01 September 2020 Refusal

[Officer Note: this was refused on the grounds of overdevelopment, lack of outdoor amenity space, potential harm to land stability, neighbouring amenity and lack of evidence relating to sustainable construction]

56/1893/15/F

Erection of single dwelling with an undercroft parking space (resubmission of 56/2362/14/F) 25 May 2016

Conditional Approval

[Officer Note: permission no longer extant as pre-commencement conditions not discharged and out of time]

ANALYSIS

Principle of Development:

The principle of the erection of 1no. detached dwelling on this site has been established under previous planning permissions, ref. 56/1893/15/F.

Notwithstanding the lapsed permission, it must be recognised that the Joint Local Plan has been adopted since that time and the current application must be assessed against up-to-date policy.

Since this time, South Hams District Council has declared a housing crisis and the proposal would result in 1no. new 3-bedroomed dwelling within a town centre location.

JLP policy SPT2 encourages development in areas well served by community amenities and public transport, inter alia, while policy SPT3 requires at least 7,700 new homes in the Thriving Towns, as Totnes is described.

In addition, JLP policies TTV1, TTV2 and DEV8 encourage residential development in the Thriving Towns or Main Towns, as Totnes is also described.

It is acknowledged that the site has a relatively long planning history and concerns have been raised about the current state of the site and lack of clarity regarding its future use. It is considered reasonable to apply the standard time restriction condition in this case in accordance with JLP policy DEL1 to encourage the delivery of the proposed development.

As such, the principle of the development is considered acceptable and to accord with the relevant policies of the JLP and NPPF.

Design/Landscape:

JLP policies DEV10 and DEV20 encourage high quality design and improving the built environment. In particular, DEV10.6 states:

To protect the quality of the urban environment and prevent 'town cramming', development of garden space within [...] the towns will only be permitted where it does not adversely affect the character and amenities of the area.

Paragraph 130 of the NPPF also encourages high quality design, stating:

Planning [...] decisions should ensure that developments:
a) will function well and add to the overall quality of the area, not just for the short term but over the lifetime of the development;

- b) are visually attractive as a result of good architecture, layout and appropriate and effective landscaping;
- c) are sympathetic to local character and history, including the surrounding built environment and landscape setting...

The character of the immediate vicinity is of rear gardens bounded by a tall stone retaining wall on the south-west side of this section of Maudlin Road, with properties fronting onto Kingsbridge Hill and spanning the gap between the two roads, resulting in generous plot sizes. On the north-eastern side of this part of Maudlin Road, the plots between Conemur and Maudlin Cottages are relatively wide and well set back from the highway. Further east of the application site, there are several Victorian terraces with slightly narrower plots but which still extend substantially front to rear.

In terms of building heights, nos. 1 and 2 Maudlin Cottages are bungalows, while the Victorian terraces to the south-east of the bungalows, at Garfield Place, are three-storey. The newer semi-detached dwellings to the south-east of the application site are also three-storey, set at a higher ground level than the application site and the dwellings opposite, at Garfield Place, and have hipped roofs.

It is acknowledged that the proposed development would be out of character with the immediate vicinity of the site which generally comprises the rear gardens of dwellings fronting onto Kingsbridge Hill and by reason of the relatively small site. However, the approval of a two-storey dwelling on this site under lapsed permission, 56/1893/15/F, approved in 2016, is a material consideration in this case.

Notwithstanding this, a more recent application, ref. 1668/20/FUL, was refused in part on the grounds of overdevelopment of the site.

The currently proposed site would measure 12.2m along the front (north-east) boundary and 13.8m from front to rear (south-west) boundaries, with an approx. area of 178.3 sqm and a floorplan (at first floor level) of 95.2 sqm. As such, the proposed dwelling would occupy 53% of the site area.

The previously refused application measured approx. 12.1m along the front (north-east) boundary and 11.6m from front to rear (south-west) boundaries, with an approx. area of 147.5sqm and a floorplan (at first floor level) of 84.8sqm. As such, the refused dwelling would have occupied 57% of the site area.

The current proposal would, therefore, involve a slight increase in the length and area of the application site and a slight decrease in the proportion of the site area occupied by a dwelling. There is some concern that the current scheme would still result in an overdeveloped appearance that could give rise to 'town cramming'.

In addition, the current proposal would have a flat roofed design whereas the majority of dwellings in the surrounding area have pitched roofs. This would again be out of character and would involve greater bulk at an upper floor level as compared with the mostly pitched roof design of the previously refused scheme and the expired permission.

Furthermore, the three-storey element of the proposed dwelling would appear to have three and a half storeys, given the solid wall to the north-eastern edge of the roof terrace, with a height above the road level to the top of the parapet wall at over 9m.

It is acknowledged that the ground levels slope steeply from the south-west to the north-east and the site would be excavated to accommodate the building towards the rear of the plot. As such, the protrusion of the dwelling beyond the sloping ground adjacent the site would be relatively limited in side views.

It is also acknowledged that the proposed dwelling would be visually sited between the row of dwellings to the rear, fronting onto Kingsbridge Hill, that lie further up the slope, and those which front onto Maudlin Road, opposite the application site and to the south-east. As noted above, some of these dwellings are of three-storeys with pitched roofs above. It should also be recognised that a number of dwellings to the rear of the site, namely nos. 1, 2 and 3 Ashleigh, are of an unusual design, with vertical timber cladding and staggered mono-pitch and waved roof designs.

The proposed elevation drawings submitted show the south-east side boundary treatment to comprise a retaining wall that would rise to the height of the top of the balustrade along the front edge of the two storey element, with timber picket fencing at approx. 1.5m high and a strip of planting in between. To the north-west boundary, there would be a short stretch of the timber picket fencing between the front elevation of the proposed dwelling and the front (north-east) boundary.

No landscaping details have been submitted. While the site is limited spatially, it is considered that there would be sufficient space to reduce the visual impact of the proposed dwelling by the use of soft landscaping. As such, a landscaping condition will be applied should the Council be minded to approve the application.

The materials proposed involve rendered elevations, aluminium doors and window frames, with zinc roof coverings. These materials would integrate with the general colour palette of the surrounding area and would be considered acceptable.

By reason of the rising land to the sides and rear of the site, together with the neighbouring three-storey dwellings and the dwellings of varying architectural styles set at a higher ground level to the rear, the proposal cannot be said to appear overly prominent or incongruous. It is considered that a meaningful planting scheme would further mitigate the visual impact of the proposed dwelling and boundary treatments.

Given the absence of buildings immediately adjacent to the proposed new dwelling, the scheme would not be considered to give rise to a cramped and overdeveloped appearance along this stretch of Maudlin Road or 'town cramming', notwithstanding the limited size of the site.

Overall, it is not considered that the flat roof design and height of the parapet wall above the three-storey element would result in sufficient harm to the visual amenity to warrant refusal in this case.

For these reasons, the scheme is considered acceptable and to accord with JLP policies DEV10 and DEV20 and the relevant paragraphs of the NPPF.

Neighbouring Amenity:

The dwellings considered most likely to be affected by the proposal include Crosswinds, nos. 1 and 2 Kingsbridge Hill and no.2 Maudlin Cottages and no.1 Garfield Place.

In terms of overbearing impact, paragraph 13.28 of the SPD states:

In order to protect the outlook of neighbouring properties, the minimum distance between a main habitable room window and a blank wall, should be at least 12m. This distance should be increased for a three-storey development, normally to at least 15m.

It must be acknowledged that the above relates to residential extensions and not to new development.

In respect of the two dwellings mentioned above on Maudlin Road, these sit at a lower ground level than the proposed new dwelling. The distance between the dwellings at ground floor level would measure approx. 17m, while the first and second floor projection would reduce this by approx. 2.5m, which would fall slightly below the distances stipulated above.

However, in this case, the ground levels rise substantially to the rear of the application site and the proposed dwelling would be sited at a similar ground level to the highway at this point, as if excavated into the hillside. In addition, the dwelling would not be sited directly opposite either of the neighbouring dwellings in question, but in front of the gap between no.2 Maudlin Cottages and no.1 Garfield Place at a bend in the road.

For these reasons, while the separation distance would fall slightly below that recommended for residential extensions (by 0.5m), given the respective orientations of the dwellings in question together with the proposed separation distances and the local topography, no overbearing impact or loss of light would be considered to arise in respect of the occupants of no.2 Maudlin Cottages and no.1 Garfield Place.

The proposal involves roof terraces above the second and third storey elements and representations have been received regarding overlooking. The proposed terraces would have a glass balustrade to the front of the two storey element and a parapet wall to the front of the three storey element, both of an approx. height of 1.1m.

Future occupiers would have sight from the terraces onto the front elevation and roof of no.2 Maudlin Cottages, which is a bungalow, and onto the south-west corner of no.1 Garfield Place, the front elevation of which is angled away from the application site due to the bend in the road.

It is the Officer's view that the view from the proposed dwelling windows and roof terraces onto no.2 Maudlin Cottages would not be dissimilar to that available from Maudlin Road and from nearby dwellings, namely Crosswinds. Due to the height differential between the ground floor window in the front elevation of no.2 Maudlin Cottages, together with the siting of the proposed dwelling to the west of no.2, it is not considered that users of the proposed roof terraces would have direct sight into the front window of the bungalow in question.

Paragraph 13.19 of the SPD states:

Habitable room windows facing directly opposite one another should be a minimum of 21 metres apart for a two-storey development, as shown below. This distance should be increased to 28 metres when one or more of the buildings are three-storeys in height or there is a drop in levels that reduce privacy.

Again, it must be acknowledged that the above relates to residential extensions and not to new development.

In this case, the proposed new dwelling would have a three storey element and would be sited at a higher ground level than no.2 Maudlin Cottages. The separation distance between the front elevations of the proposed new dwelling and that opposite would be approx. 17m, which is substantially less than 28m.

However, as shown in submitted drawing no. 1146/3, Block Plan, the front elevation of the proposed new dwelling would face onto the gap between no.1 Garfield Place and no.2 Maudlin

Cottages. As noted above, the proposed front elevation would be sited to the west of the front elevation of no.2 Maudlin Cottages. As such, no habitable room windows are proposed that would face directly opposite those of a neighbouring dwelling. For this reason, the min. separation distances in paragraph 13.19 are not applicable in this case and no unacceptable loss of privacy would be considered to ensue.

The rear gardens of the properties in question would not be overlooked by future occupiers of the proposal by reason of the intervening dwellings.

For these reasons, it is not considered that the proposed development would give rise to unacceptable overlooking that would constitute harm to the neighbouring amenity of the no.2 Maudlin Cottages and no.1 Garfield Place.

The ground levels between the above-mentioned dwellings on Kingsbridge Hill and the application site slope steeply downward from south-west to north-east. For this reason, together with the distance between these dwellings and the proposed new dwelling, no overbearing impact, loss of light or privacy would result from the proposal in respect of the occupants of these three dwellings.

In terms of noise impact during the construction phase, this would be addressed via the recommended Construction Management Plan (CMP) condition, should the Council be minded to approve the application.

For the above reasons, the proposal is considered capable of compliance with JLP policies DEV1 and DEV2 with regard to neighbouring amenity.

Future Occupiers' Amenity:

In terms of the internal area to be provided, the proposal would exceed the Nationally Described Space Standards as shown in the table below.

Туре	Standards in sqm	Proposed in sqm	Standards	Proposed
3 bedroom				
5 person	99	145.5	-	-
3 storey				
	Single bedroom		2.15	2.2
Min width in m	Min width in m - -			
Min area in sqm			7.5	12.2
Double bedroom			2.75	3.2
Min width in m	-	-	44.5	0.4.4
Min area in sqm		11.5	24.4	
Double bedroom			2.55	3.2
Min width in m - -		-	11.5	11.0
Min area in sqm			11.5	11.9

In terms of the external amenity area to be provided, due to the limited plot size, this would comprise roof terraces above the second and third floors with the latter extending to the rear boundary.

Paragraph 4.138 of the SPD states that a detached dwelling should have a min. of 100sqm of external amenity space including all usable areas except for car parking spaces. In this case, the external amenity space proposed would measure 125sqm, as noted on drawing no.1146/1, Proposal. Bearing in mind the constraints of the town centre location, the proposal is considered acceptable in this regard.

For these reasons, the proposal would comply with criteria 5 of JLP policy DEV10.

The proposed layout would not give rise to fear of crime as it would provide a high level of active surveillance through the front facing windows with little opportunity for access to the sides or rear of the building by reason of the boundary treatments and rising ground levels adjacent. As such, the proposal would comply with criteria 2 of JLP policy DEV10.

Overall, the proposal would be considered acceptable with regard to health and amenity for future occupiers and would comply with JLP policies DEV1 and DEV2.

Heritage:

The site lies beyond the Totnes Conservation Area and the setting of any listed buildings.

As such, no harm to any nearby heritage assets is considered to result in this case and the scheme would accord with JLP policies SPT11 and DEV21 and the NPPF.

Ecology:

South Hams District Council declared a Climate Change and Biodiversity Emergency in 2019.

A Wildlife and Geology Trigger Table has been submitted with this application that notes the proposal would not result in significant impact on ecology.

The application is not for major development. By reason of the town centre location, the application site comprising residential curtilage and the modest size of the proposal, the development would not be considered to give rise to harm to protected species or habitats.

A landscaping condition is recommended in the interests of the visual amenity as noted above. It is considered reasonable for this condition to also encourage biodiversity enhancements notwithstanding the site constraints and town centre location.

As such, the proposal would be considered capable of policy compliance with regard to JLP policies SPT12, DEV2 and DEV26.

Highways, Parking and Waste:

NPPF paragraph 111 states:

Development should only be prevented or refused on highways grounds if there would be an unacceptable impact on highway safety, or the residual cumulative impacts on the road network would be severe.

The site lies within a town centre location that is considered accessible in transport terms with good bus and rail services nearby. The site lies in close proximity to a range of amenities that are accessible on foot.

The proposal comprises an integral single garage, off-street parking for one further vehicle, 1no. electric vehicle charging point and enclosed bin storage.

A Transport Statement dated June 2015 has been submitted in support of this application that concludes the proposal would not have a severe impact on highways safety or the network.

The County Highways Authority has been consulted and has no objections subject to conditions.

The provision of 1no. electric charging point would comply with policy DEV17.8 and DEV29.6 and the SPD. The off street parking provision for 2no. cars would comply with policy DEV29.3 and the SPD guidance for 3-bedroomed dwellings, while the accessible location would comply with DEV29.10.

The proposed waste storage would comply with policy DEV31.

Overall, the proposal would comply with policies SPT9, DEV17, DEV29, DEV31, the SPD and NPPF paragraph 111 and is acceptable in this regard.

Flooding, Drainage, Contamination and Land Stability:

The site does not lie within the medium or high risk flood zones but it does lie within the Critical Drainage Area.

A Phase 1 Desk Study and Phase 2a Preliminary Ground Investigation report dated March 2021 has been submitted in support of this application that concludes the site does not comprise contaminated land.

A Drainage Statement report, ref. 1305w0001, has been submitted in support of this application that includes a drainage strategy following pre-application consultation with South West Water and the Environment Agency.

The Council's Drainage Specialist has been consulted and has no objections subject to a condition for the implementation of the approved drainage scheme.

In terms of land stability, the site occupies a portion of a rear garden that appears to have subsided, previously pertaining to Ashleigh, which lies much further down the slope than the original host dwelling. In addition, the Victorian wall along the south-west side of Maudlin Road appears to have failed at several points within and near to the application site.

Overall, the land adjacent to the site does not appear stable and concerns have been raised by neighbours in this regard.

The Planning Practice Guidance (PPG) requires the applicant to undertake an assessment of the site to identify the risks and whether these can be mitigated in order to:

- minimise the risk and effects of land stability on property, infrastructure and the public;
- help ensure that development does not occur in unstable locations or without appropriate precautions; and
- to bring unstable land, wherever possible, back into productive use.

In this case, the Phase 1 Desk Study and Phase 2a Preliminary Ground Investigation report dated March 2021 identifies that the land within and adjacent the site is not stable and that mitigation is required prior to construction of the proposed new dwelling. The report recommends 10m long soil nails to stabilise the site and adjacent land. The proposal also involves the erection of retaining walls along three sides of the site.

For this reason, the proposal is considered acceptable in regard to land stability subject to a condition to ensure the implementation of the recommended land stabilisation method.

On balance, the proposal is considered acceptable in this regard and to comply with JLP policies DEV2 and DEV35, the PPG and the relevant policies of the NPPF.

Sustainable Construction:

As noted above, South Hams District Council declared a Climate Change and Biodiversity Emergency in 2019.

JLP policy DEV32 supports low carbon development and use of the 'energy hierarchy'.

Paragraph 152 of the NPPF states:

The planning system should support the transition to a low carbon future in a changing climate, taking full account of flood risk and coastal change. It should help to: shape places in ways that contribute to radical reductions in greenhouse gas emissions, minimise vulnerability and improve resilience; encourage the reuse of existing resources, including the conversion of existing buildings; and support renewable and low carbon energy and associated infrastructure.

The submitted Design and Access Statement and DEV32 Checklist note that:

The dwelling will be constructed following the Passivhaus principles in that it will be a fabric first approach with carbon reducing elements embedded in the fabric, which will also adopt the modern methods of construction using the ICF wall system. The building will also be constructed to high insulation levels of air-tightness using mechanical ventilation and heat recovery (MVHR) by reducing the energy demand of the building first, the carbon footprint proportionally reduces.

The Council's Strategic Planning Officer has been consulted on this application and is satisfied, subject to a condition, that the proposal is capable of policy compliance in this regard.

In this case, the proposed new dwelling would be constructed using Passivhaus methods, which would maximise the energy efficiency of the fabric and would also maximise natural heating, cooling and lighting, and reduce the heat loss area. As such, it is considered that the proposal would comply with the relevant policies in this regard, subject to a condition regarding the implementation of the sustainable construction methods proposed.

For these reasons, the proposal is considered to accord with JLP policy DEV32 and paragraph 152 of the NPPF.

Planning Balance:

It is recognised that previous application, 1668/20/FUL, was refused on the grounds of overdevelopment, lack of outdoor amenity space, potential harm to land stability, neighbouring amenity and lack of evidence relating to sustainable construction. For the reasons set out above in the main body of this report, it is the Officer's view that the reasons for refusing the earlier application have now been overcome and the current application is considered acceptable with regard to these considerations.

On balance, therefore, it is the Officer's view that no unacceptable harm in regard to the material considerations assessed in this report would arise from the proposed development. This would have a neutral impact.

The proposal would result in the remediation of an overgrown site that has experienced subsidence and would result in betterment in terms of localised land stability. It is the Officer's view that the scheme would enhance the visual amenity and provide a high quality amenity for future occupiers, in accordance with JLP policy SO11. These are considered benefits.

It is acknowledged that the proposed development would result in some employment opportunities during the construction phase and that the future occupiers would increase footfall to local businesses. This would have a positive impact.

The proposal would result in the addition of 1no. new three-bedroom dwelling that would be considered a moderate benefit in light of the Council's recent housing crisis declaration.

The siting of the proposed new dwelling within an accessible location, with public transport services and a good range of local amenities within walking distance, is considered to weigh positively in favour of the scheme.

Therefore, the proposal is not considered to result in adverse impacts that would outweigh the benefits, when assessed against the policies in the Development Plan taken as a whole.

The proposal is considered, on balance, to represent sustainable development in terms of the economic, social and environmental objectives of NPPF paragraph 8 and Joint Local Plan policy SPT1.

The development would, therefore, accord with the Development Plan and the policies of the NPPF and conditional approval is recommended in line with NPPF paragraph 11 c).

Planning Policy

Relevant policy framework

Section 70 of the 1990 Town and Country Planning Act requires that regard be had to the development plan, any local finance and any other material considerations. Section 38(6) of the 2004 Planning and Compensation Act requires that applications are to be determined in accordance with the development plan unless material considerations indicate otherwise. For the purposes of decision making, as of March 26th 2019, the Plymouth & South West Devon Joint Local Plan 2014 - 2034 is now part of the development plan for Plymouth City Council, South Hams District Council and West Devon Borough Council (other than parts of South Hams and West Devon within Dartmoor National Park).

On 26 March 2019 of the Plymouth & South West Devon Joint Local Plan was adopted by all three of the component authorities. Following adoption, the three authorities jointly notified the Ministry of Housing, Communities and Local Government (MHCLG)* of their choice to monitor the Housing Requirement at the whole plan level. This is for the purposes of the Housing Delivery Test (HDT) and the 5 Year Housing Land Supply assessment. A letter from MHCLG to the Authorities was received on 13 May 2019 confirming the change.

On 13th January 2021 MHCLG published the HDT 2020 measurement. This confirmed the Plymouth. South Hams and West Devon's joint HDT measurement as 144% and the consequences are "None". Therefore a 5% buffer is applied for the purposes of calculating a 5 year land supply at a whole plan level. When applying the 5% buffer, the combined authorities can demonstrate a 5-year land supply of 5.8 years at end March 2021 (the 2021 Monitoring Point). This is set out in the Plymouth, South Hams & West Devon Local Planning Authorities' Housing Position Statement 2021 (published 12th November 2021).

[*now known as Department for Levelling Up, Housing and Communities]

The relevant development plan policies are set out below:

Plymouth & South West Devon Joint Local Plan (JLP)

(The JLP was adopted by South Hams District Council on March 21st 2019 and West Devon Borough Council on March 26th 2019)

SPT1 Delivering sustainable development

SPT2 Sustainable linked neighbourhoods and sustainable rural communities

SPT3 Provision for new homes

SPT9 Strategic principles for transport planning and strategy

SPT11 Strategic approach to the Historic environment

SPT12 Strategic approach to the natural environment

TTV1 Prioritising growth through a hierarchy of sustainable settlements

TTV2 Delivering sustainable development in the Thriving Towns and Villages Policy Area

DEV1 Protecting health and amenity

DEV2 Air, water, soil, noise, land and light

DEV8 Meeting local housing need in the Thriving Towns and Villages Policy Area

DEV10 Delivering high quality housing

DEV20 Place shaping and the quality of the built environment

DEV21 Development affecting the historic environment

DEV26 Protecting and enhancing biodiversity and geological conservation

DEV29 Specific provisions relating to transport

DEV31 Waste management

DEV32 Delivering low carbon development

DEV35 Managing flood risk and Water Quality Impacts

DEL1 Approach to development delivery and viability, planning obligations and the Community Infrastructure Levy

Plymouth & South West Devon Joint Local Plan (JLP) SPD

The Supplementary Planning Document was adopted in July 2020

Neighbourhood Plan

Totnes Neighbourhood Plan carries limited weight in this assessment due to its early stage in the adoption process.

Other material considerations

National Planning Policy Framework (NPPF)
Planning Practice Guidance (PPG)

This application has been considered in accordance with Section 38 of the Planning & Compulsory Purchase Act 2004.

The provisions of the Human Rights Act 1998 and Equalities Act 2010 have been taken into account in reaching the recommendation contained in this report.

PRE-COMMENCEMENT CONDITIONS AGREED 24/01/22

CONDITIONS

- 1. The development to which this permission relates must be begun not later than the expiration of three years beginning with the date on which this permission is granted. Reason: To comply with Section 91 of the Town and Country Planning Act, 1990 as amended by Section 51 of the Planning and Compulsory Purchase Act 2004.
- 2. The development hereby approved shall in all respects accord strictly with the following drawings/documents:

Site Location Plan received 06/08/21

Proposed Plans 1146/1 received 06/08/21

Proposed Elevations 1146/2 received 06/08/21

Proposed Block Plan 1146/3 received 06/08/21

Proposed Site Section 1146/4 received 06/08/21

Design and Access Statement dated July 2021 paragraph commencing 'DEV32'

Drainage Statement report, ref. 1305w0001, including plans ref: 1305-0500 Rev P2 and 1305-0501 Rev P1

Phase 1 Desk Study and Phase 2a Preliminary Ground Investigation report dated March 2021 REASON: To ensure that the proposed development is carried out in accordance with the drawings/documents forming part of the application to which this approval relates.

- 3. The materials to be used in the construction of the external surfaces of the development hereby permitted shall be carried out in accordance with the approved details. REASON: To ensure the development harmonises with its surroundings in accordance with JLP policies DEV10 and DEV20 and the relevant paragraphs of the NPPF.
- 4. Before any above groundworks take place, details of a landscaping scheme shall be submitted to and approved by the Local Planning Authority, detailing measures to deliver visual screening of the development and biodiversity net gains, such as bird or bat boxes and log piles, and incorporating the planting of native species of trees, shrubs, herbaceous plants and areas to be grassed, with a focus on nectar-rich flowers and/or berries as these can also be of considerable value to wildlife. The landscaping shall be carried out in the first planting season after commencement of the development unless agreed otherwise in writing by the Local Planning Authority, and shall be maintained for a period of 5 years. Such maintenance shall include the replacement of any trees and shrubs REASON: To ensure the provision and maintenance of trees, shrubs, other plants and grassed areas in the interests of visual amenity and to ensure that the proposed development will deliver biodiversity enhancements, in response to the Council's declaration of a South Climate Change and Biodiversity Emergency and in accordance with Joint Local Plan policies DEV10, DEV20 and DEV26 and the NPPF.
- 5. Prior to commencement of any part of the site the Planning Authority shall have received and approved a Construction Management Plan (CMP) including:
- (a) the timetable of the works;
- (b) daily hours of construction;
- (c) any road closure:
- (d) hours during which delivery and construction traffic will travel to and from the site, with such vehicular movements being restricted to between 8:00am and 6pm Mondays to Fridays inc.; 9.00am to 1.00pm Saturdays, and no such vehicular movements taking place on Sundays and Bank/Public Holidays unless agreed by the planning Authority in advance;

- (e) the number and sizes of vehicles visiting the site in connection with the development and the frequency of their visits;
- (f) the compound/location where all building materials, finished or unfinished products, parts, crates, packing materials and waste will be stored during the demolition and construction phases:
- (g) areas on-site where delivery vehicles and construction traffic will load or unload building materials, finished or unfinished products, parts, crates, packing materials and waste with confirmation that no construction traffic or delivery vehicles will park on the County highway for loading or unloading purposes, unless prior written agreement has been given by the Local Planning Authority;
- (h) hours during which no construction traffic will be present at the site;
- (i) the means of enclosure of the site during construction works;
- (j) details of proposals to promote car sharing amongst construction staff in order to limit construction staff vehicles parking off-site; (k) details of wheel washing facilities and obligations;
- (I) the proposed route of all construction traffic exceeding 7.5 tonne;
- (m) details of the amount and location of construction worker parking; (n) photographic evidence of the condition of adjacent public highway prior to commencement of any work. REASON: To ensure that adequate facilities are available for the traffic attracted to the site and in the interests of the neighbouring amenity, in accordance with Joint Local Plan policies SPT9, DEV1 and DEV29 and the relevant policies of the NPPF.
- 6. No part of the dwelling hereby approved shall be commenced until the access, parking facilities and access drainage have been provided in accordance with the approved plans. REASON: To ensure that adequate facilities are available for the traffic attracted to the site and in the interests of the neighbouring amenity, in accordance with Joint Local Plan policies SPT9, DEV1 and DEV29 and the relevant policies of the NPPF.
- 7. Prior to first occupation of the dwelling hereby approved, the electric vehicle charging point shall be implemented in accordance with the approved plans and maintained thereafter. REASON: In the interests of carbon reduction and in response to the Council's declaration of a Climate Change and Biodiversity Emergency and to comply with Joint Local Plan policies SPT9, DEV17 and DEV29 and the relevant policies of the NPPF.
- 8. Prior to first occupation of the dwelling hereby approved, the enclosed waste and recycling storage area shall be implemented in accordance with the approved plans and maintained thereafter.

REASON: To encourage recycling and waste reduction in the interests of the climate emergency and the visual amenity and to comply with Joint Local Plan policies DEV31 and the relevant policies of the NPPF.

- 9. The drainage scheme shall be installed in strict accordance with the approved plans (Drainage plans ref: 1305-0500 Rev P2 and 1305-0501 Rev P1), maintained and retained in accordance with the agreed details for the life of the development.
- REASON: To ensure surface water runoff does not increase to the detriment of the public highway or other local properties as a result of the development in accordance with Joint Local Plan policies DEV2 and DEV35 and the relevant policies of the NPPF.
- 10. If any other drainage scheme than that approved as part of this permission is proposed then a mitigating drainage alternative shall be agreed with the Local Planning Authority. REASON: To ensure surface water runoff does not increase to the detriment of the public highway or other local properties as a result of the development in accordance with Joint Local

Plan policies DEV2 and DEV35 and the relevant policies of the NPPF.

11. No part of the development hereby approved shall be commenced until the land within and immediately adjacent to the application site has been stabilised in accordance with the recommendations of submitted Phase 1 Desk Study and Phase 2a Preliminary Ground Investigation report dated March 2021.

REASON: To ensure that the land within and immediately adjacent to the site is stable, and in the interests of the neighbouring amenity, in accordance with Joint Local Plan policies policy DEV2, the PPG and the relevant policies of the NPPF.

12. The construction of the dwelling hereby approved shall be carried out in accordance with the details contained in the Design and Access Statement, the DEV32 Checklist and the approved plans. All measures contained within the approved documents to limit carbon emissions and improve building efficiency shall be implemented in full and maintained thereafter. Prior to first occupation of the dwelling, an 'as built' SAP assessment, confirming the building specification as built complies with the approved details, shall be submitted to and approved by the Local Planning Authority.

REASON: In response to the Council's declaration of a Climate Change and Biodiversity Emergency, to reduce carbon emissions and to accord with Joint Local Plan policy DEV32 and paragraph 152 of the NPPF.

INFORMATIVES

- 1. This authority has a pro-active approach to the delivery of development. Early pre-application engagement is always encouraged. In accordance with Article 35(2) of the Town and Country Planning Development Management Procedure (England) Order 2015 (as amended) in determining this application, the Local Planning Authority has endeavoured to work proactively and positively with the applicant, in line with National Planning Policy Framework, to ensure that all relevant planning considerations have been appropriately addressed.
- 2. The responsibility for ensuring compliance with the terms of the approval rests with the person(s) responsible for carrying out the development. The Local Planning Authority uses various means to monitor implementation to ensure that the scheme is built or carried out in strict accordance with the terms of the permission. Failure to adhere to the approved details can render the development unauthorised and vulnerable to enforcement action.
- 3. You should note that certain wildlife habitats and species are subject to statutory protection under the Wildlife and Countryside Act 1981 (as amended) and/or the Habitats Regulations 1994. It is a criminal offence to breach the provisions of these legal constraints and if your development impacts upon such sites or species you are advised to take advice from a competent ecologist who has experience in the habitats/species involved and, as necessary, any relevant licenses from Natural England.
- 4. If your decision requires the discharge of conditions then you must submit an application for each request to discharge these conditions. The current fee chargeable by the Local Planning Authority is £116 per request. Application forms are available on the Council's website.

Agenda Item 6c

Case Officer: Alexis Wilson

Parish: South Huish Ward: Salcombe & Thurlestone

Application No: 3928/23/HHO

Applicant: Mr & Mrs Mark Brooks Agent: Mr Adrian Board - That's the

Eldoret Plan Ltd

Galmpton 8 Catherine Crescent

TQ7 3EH Goodrington With Roselands

PAIGNTON TQ4 5JU

Site Address: Eldoret, Galmpton Cross, Galmpton, TQ7 3ET

Development: Householder application for demolition of outbuildings & single

storey extension to East elevation. Creation of enclosed balcony

to top of existing garage.



Reasons application is being presented to committee: At the request of Cllr Dennis.

I would like to call this in to for consideration by the Development Management Committee.

I am seeking their views on the design, height and scale of the extension and whether it is contrary to policies DEV20.2, DEV20.4, DEV23.1 and DEV23.3 of the Plymouth & South West Devon Joint Local Plan (2014- 2034) and policy SH HBE3 of the South Huish Neighbourhood Plan (2019-2034).

I would also ask them to consider the extent to which the glazing proposed would impact on the dark night skies and whether conditions could be put in place to negate this impact.

Recommendation: Refusal

Reasons for Refusal:

- 1. By virtue of its design, height and scale, the proposed extension is considered an incongruous and overbearing addition to the existing dwelling with discordant fenestration, an ambiguous material finish and a height and roof pitch which give the perception of a two-storey extension, eroding the primacy of the host dwelling. As such the development conflicts with policies DEV20.2, DEV20.4, DEV23.1 and DEV23.3 of the Plymouth & South West Devon Joint Local Plan (2014- 2034); policy SH HBE3 of the South Huish Neighbourhood Plan (2019- 2034), paragraphs 13.11 and 13.37 of the Joint Local Plan Supplementary Planning Document (adopted 2020) and paragraphs 135 and 139 of the National Planning Policy Framework (December 2023).
- 2. The development fails to conserve or enhance the character and scenic quality of the protected landscape, impacting on the intrinsically dark night skies due to the degree of glazing proposed in the north, south and west roofs and elevations. The proposal therefore does not comply with DEV2.4, DEV23.4, DEV23.5, DEV25.2, DEV25.6, and DEV25.8 of the Plymouth & South West Devon Joint Local Plan (2014-2034), policies SH ENV2 and SH ENV8 of the South Huish Neighbourhood Plan (2019-2034), and the South Devon AONB Management Plan (2019-2024) (specifically page 19, Theme 1: Landscape Character Lan/P4 'Tranquillity').

1. Site Description:

- 1.1 Eldoret is a detached two storey dwelling set within a scattering of residential properties in a countryside location a short distance to the east of the village of Galmpton. The site is within a landscape designated as being part of the South Devon National Landscape. It is outside, but close to the boundary with the Undeveloped Coast.
- 1.2 The dwelling is situated to the front of its plot on a key crossroads with public highways to the front and side (south and west elevations) and a number of single storey outbuildings and lean-tos to the rear between itself and neighbouring property

Little Haven immediately to the east. The application property is conspicuous for its bright orange and black colour scheme.

1.3 The site is highly visible from the public realm – including from a distance – due to the topography of the site which results in the dwelling sitting higher than the surrounding road levels and with level agricultural land surrounding, with few mature trees and low hedgerows. As such any development in this location will be highly impactful from a visual perspective and any scheme must take this into account and be sympathetic to the setting.

2. The Proposal:

- 2.1 The proposal is to demolish the existing outbuildings and extend the dwelling at a height of 6.3m to the side (north) and rear (east) elevations, raise the height of the existing garage roof by 1.1m and create a rooftop terrace above the garage with patio doors leading from the first floor.
- 2.2 The extension will have full width bifold glazed doors to the south elevation, bifold doors and large gable windows to the north elevation, a wide 'feature' window to the east and 9 no. roof lights to the south, west and north elevations. The roof will be finished with slate tiles and the walls are to be painted render (as there is no indication as to the colour of the painted render it is assumed for the purposes of this recommendation that it would be orange/black to match the parent dwelling).
- 2.3 There are no cross-sectional drawings to show internal format/layout, however the description states that this is a single storey extension.
- 2.4 A previous application on the site for a two-storey extension (0025/23/HHO) was withdrawn after Officers said that they could not support the scheme. The previous extension was 300mm taller to ridge that the current application.

Consultations:

DCC Highways: No Highways Implications

Parish Council: Support

South Huish Parish Council have viewed the documents and resolved to support this application but do request that a low emissivity glass be used to help protect the dark skies as per the Neighbourhood Plan policy.

Representations:

Two comments (one of support and one a general comment) have been received and note the following points:

- Demolition of the outbuildings is beneficial to the aesthetics of the property (and therefore the entire row of adjacent houses).
- The rear of the property where the current outbuildings are located looked to be in need of modernising

- The outbuildings abut the boundary of the neighbouring property
- The proposed development modernises the western portion of Eldoret, using more energy efficient materials and greener power solutions (solar panels).
- The extension is also single storey, so again should not obscure any views or impact any rights to light.
- There are no large windows openings facing the row of neighbouring properties so there should be no issues of being overlooked: the Velux windows face south and east.
- concerns about the amount of high level glazing in the form of velux windows and the north facing glass wall/cathedral window
- potential for light pollution and to mitigate this we would hope to see low emission glazing installed in these areas.

Relevant Planning History:

- 0025/23/HHO: Householder application for demolition of outbuildings & alterations and extension to dwelling (withdrawn)
- 2299/23/CLE: Certificate of lawfulness for existing use of land as garden to serve residential dwelling (refused)
- 3475/21/CLE: Certificate of Lawfulness for existing use of land as residential curtilage/garden (refused)
- 46/1541/89/3: Erection of porch (Conditional Approval)

ANALYSIS

- 3. Principle of Development/Sustainability:
- 3.1 The site is located within tier 4 of the settlement hierarchy as defined in policy TTV1 of the Joint Local Plan (JLP) and would therefore fall into the category of 'Smaller Villages, Hamlets, and the Countryside'. As such, the development must be considered against policy TTV29(5) relating to residential extensions in the countryside which states:
 - 'Proposals to extend or replace existing dwellings in the countryside will be permitted provided: 5. The extension is appropriate in scale and design in the context of the setting of the host dwelling'
- 3.2 The Plymouth and South West Devon SPD provides further clarification as to what may be deemed acceptable in terms of scale.
- 3.3 Paragraphs 11.85-11.86 of the SPD states that an extension may be considered 'appropriate' if it does not seek to increase the internal floorspace (on its own or in combination with all subsequent extensions of the original house by more than 50 per cent. The site has had two previous extensions approved, one for a porch in 1989 and another for a first floor extension to provide an en-suite in 2002. After conducting

a site visit, it is clear that both of these consents have been implemented and the internal floorspace gained from these will be deducted from the maximum 50 per cent indicated under paragraph 11.85 of the SPD. There is also a conservatory to the west elevation which does not have any related planning consents but is a later addition.

- 3.4 Previously the applicant has suggested that the outbuildings form part of the original internal floorspace, however Officers dispute this as they appear newer than the original dwelling and are not directly accessible from inside the host dwelling. Therefore, any floorspace removed by demolishing these outbuildings will not be used when calculating the total original floorspace and the subsequent appropriate size of any extension.
- 3.5 Having assessed the plans Officers conclude that the extension proposed is on the cusp of exceeding this 50% increase but is acceptable, on balance, in terms of footprint. As such the principle of development is acceptable.

4. Design

- 4.1 Policy DEV20 of the JLP requires development to have regard to the existing pattern of development in terms of scale, massing, materials, and detailing (amongst other things). Policy SH HBE3 of the neighbourhood plan relates to design quality and requires development proposals to be 'innovative and locally distinctive using a palette of materials that respond to and integrate with the local built surroundings, landscape context and setting'.
- 4.2 Paragraph 135 (b and c) of the National Planning Policy Framework (2023) requires that development proposals should be "visually attractive as a result of good architecture" and "sympathetic to local character" and that "development which is not well designed should be refused" (para. 139)
- 4.3 The position of the application site is of key importance when assessing the design of the scheme. The site sits higher than the surrounding road levels, at a key crossroads, with little surrounding tree or hedge cover. It can be seen from a significant distance when approaching Galmpton via public highway. As such any scheme must be sympathetic to the setting and be "located and designed to respect scenic quality and maintain an area's distinctive sense of place and reinforce local distinctiveness" (DEV23.1).
- 4.3 The proposed design, whilst noted to be single storey in terms of functionality and internal layout, is considered to be of excessive height, measuring 6.2m from external ground level to ridge and dwarfing the garage to the front despite the raising of the garage roof by 1.1m. The height to ridge is just 300mm lower than the previous two-storey proposal, even though an entire floor has been removed.
- 4.4 This results in a single storey extension which gives the perception of being a twostorey addition and which cuts awkwardly into the host roof, being above the eaves height by 1m despite being 'single' storey.
- 4.5 In addition, when viewed from the front, the roof of the main dwellinghouse is hipped, whereas the roof of the proposed extension is a gable. The Supplementary Planning Document (SPD) advises that roofs of extensions should normally mirror those of the host dwelling (paragraph 13.11) and that any extension must not "over-dominate the

existing house" (paragraph 13.37); the impact of the unsympathetic gable roof pitch on the extension adds bulk to the scheme and further erodes the primacy of the host building.

- 4.6 The proposed design seeks to introduce a varied scheme of fenestration which fails to reflect that of the parent dwelling nor has any overall harmony across the extension itself. To the front there is a tall narrow window and rooflights in two sizes, to the rear wide bifold doors, to the east a wide narrow "feature window" and to the north large panes of glazing which reach high into the apex created by the gable roof. In addition to being incongruous in terms of design, this large, glazed atrium is likely to emit excessive quantities of light into a landscape which is inherently dark, as would the numerous roof lights.
- 4.7 With regards to the material finish of the extension proposed, the existing property has been painted a bright orange and black colour scheme. Officers acknowledge that no planning permission would have been required to paint the property, and that this colour is a matter of personal preference. However, it cannot be disputed that the bright finish of the existing dwelling adds to the prominence of the building and any additional extension.
- 4.8 Accompanying drawings do not specify the colour of the proposed render, and given the existing site context, Officers require more detail on the proposed colouring, due to the site being located on a corner plot highly visible from the public realm and within the South Devon National Landscape. Had the development been considered acceptable in all other regards, these details could have been sought by way of condition.
- 4.9 On balance, when considering the overbearing scale and height of the extension, the unforgiving roof pitch, the inconsistent pattern of fenestration, the high levels of glazing, and overall design of the extension (including the lack of clarity with regards eternal finish), Officers consider that the scheme fails to have proper regard for the host property, the wider development context/surroundings in terms of style, local distinctiveness, visual impact, scale, massing, detailing, and landscape character, and is therefore contrary to policies DEV2, DEV20, DEV23 and DEV25 of the JLP, and SH HBE 3 of the South Huish Neighbourhood Plan as well as guidance contained within the Supplementary Planning Document, including (but not limited to) paragraphs 13.11 & 13.37) and paragraphs 135 (c & d) and 139 of the National Planning Policy Framework (2023).

5. <u>Landscape/South Devon National Landscape</u>

5.1 The development site is located within the South Devon National Landscape (SDNL) and within the Heritage Coast. Policy DEV25 (Nationally Protected Landscapes) requires that proposals "conserve and enhance the natural beauty of the protected landscape with particular reference to their special qualities and distinctive characteristics or valued attributes" and to "be designed to prevent impacts of light pollution from artificial light on intrinsically dark landscapes". In addition, policy SH Env 8 of the South Huish Neighbourhood Plan states that "the use of a high proportion of glass in walls and roofs will be discouraged".

5.2 The design does not respect the scenic quality of the natural landscape, and the large quantity of glazing has the potential to increase light emissions, which would have an adverse impact on the dark sky characteristic of the AONB, contributing to eroding this special quality. The proposal therefore fails to preserve or enhance the setting of the AONB, contrary to policy DEV23 and DEV25 of the JLP, the guidelines detailed within the AONB Management Plan (Lan/P4), and policies SH ENV2 and SH ENV8 of the Neighbourhood Plan, all of which give the highest degree of protection to the preservation of AONB landscapes

6. Neighbour Amenity:

- 6.1 Policy DEV1 requires that all proposals safeguard the health and amenity of local communities. To this end, new development should provide for satisfactory daylight, sunlight, outlook, privacy and protection from noise disturbance for both new and existing residents.
- 6.2 The location of fenestration is considered to respect the privacy of neighbouring dwellings and, whilst the development brings the built form 6m closer to the rearward neighbour 'Little Haven' (to 9m distant), on balance the scheme is deemed acceptable in terms of impact on neighbour amenity.

7. Ecology:

- 7.1 DEV26 of the JLP requires that all developments should support the protection, conservation, enhancement and restoration of biodiversity and geodiversity across the Plan Area, and that enhancements for wildlife within the built environment will be sought where appropriate from all scales of development.
- 7.2 The Preliminary Ecological Appraisal submitted by the applicant notes that the scheme is unlikely to have an impact on bat populations and roosts. With regards to birds, a number of nests was noted to exist, all of which had been in fairly recent use. As such the PEA set out a number of safeguarding strategies, including that there be no works during bird nesting season. Should the extension have been acceptable in all other regards a condition would have been recommended that all development adheres to the provisions of the PEA.

8. Drainage:

- 8.1 The site does not fall within a Critical Drainage Area or Flood Zone 2/3. Whilst the extension is noted not to increase the impermeable surface area due to the removal of the existing outbuildings, the applicant has proposed the use of a soakaway to dispose of surface water from the proposed scheme.
- 8.2 Should the scheme have been considered acceptable in all other regard, Officers consider that it would have been appropriate to secure these details by condition to ensure surface water runoff did not increase to the detriment of the public highway or other local properties as a result of the development.

9. Conclusion:

9.1 On balance, by virtue of its highly visible location, design, height and scale, the proposed extension is considered an incongruous and overbearing addition to the existing dwelling with discordant fenestration, an ambiguous material finish and a

- height and roof pitch which give the perception of a two-storey extension and erode the primacy of the host dwelling
- 9.2 In addition, due to the large degree of glazing proposed in the north, south and west roofs and elevations the scheme threatens to have an unacceptable impact on the intrinsic dark landscape in which it is located.
- 9.3 Overall the extension is deemed to be against the provisions of TTV29.5, DEV2.4, DEV20.2, DEV20.4, DEV23.1, DEV23.3, DEV23.4 and DEV23.5, DEV25.2, DEV25.6, and DEV25.8 of the Plymouth & South West Devon Joint Local Plan (2014-2034), policies SH HBE 3, SH ENV2 and SH ENV8 of the South Huish Neighbourhood Plan (2019- 2034), paragraphs 13.11 and 13.37 of the JLP Supplementary Planning Document, Lan/P4 of the South Devon AONB Management Plan (2019- 2024) and paragraphs 135 and 139 of the National Planning Policy Framework.
- 9.4 Officers therefore recommend refusal.

This application has been considered in accordance with Section 38 of the Planning & Compulsory Purchase Act 2004.

Planning Policy

Relevant policy framework

Section 70 of the 1990 Town and Country Planning Act requires that regard be had to the development plan, any local finance and any other material considerations. Section 38(6) of the 2004 Planning and Compensation Act requires that applications are to be determined in accordance with the development plan unless material considerations indicate otherwise. For the purposes of decision making, as of March 26th 2019, the Plymouth & South West Devon Joint Local Plan 2014 - 2034 is now part of the development plan for Plymouth City Council, South Hams District Council and West Devon Borough Council (other than parts of South Hams and West Devon within Dartmoor National Park).

The relevant development plan policies are set out below:

The Plymouth & South West Devon Joint Local Plan was adopted by South Hams District Council on March 21st 2019 and West Devon Borough Council on March 26th 2019.

SPT1 Delivering sustainable development

SPT2 Sustainable linked neighbourhoods and sustainable rural communities

TTV1 Prioritising growth through a hierarchy of sustainable settlements

TTV2 Delivering sustainable development in the Thriving Towns and Villages Policy Area

TTV29 Residential extensions and replacement dwellings in the countryside

DEV1 Protecting health and amenity

DEV2 Air, water, soil, noise, land and light

DEV20 Place shaping and the quality of the built environment

DEV23 Landscape character

DEV25 Nationally protected landscapes

DEV26 Protecting and enhancing biodiversity and geological conservation

DEV29 Specific provisions relating to transport

DEV32 Delivering low carbon development DEV35 Managing flood risk and Water Quality Impacts

Neighbourhood Plan:

Following a successful referendum, the South Huish Neighbourhood Plan was adopted at Annual Council on 20 May 2021. It now forms part of the Development Plan for South Hams District and should be used in deciding planning applications within the South Huish Neighbourhood Area

The proposal is considered against the provisions of the following policies:

SH ENV 2 – Impact on the South Devon Area of Outstanding Natural Beauty

SH ENV 8 – Dark Skies and the avoidance off light pollution

SH HBE3 – Design Quality within the Parish

Other material considerations include the policies of the National Planning Policy Framework (NPPF) and guidance in Planning Practice Guidance (PPG). Additionally, the following planning documents are also material considerations in the determination of the application:

South Devon Area of Outstanding Natural Beauty Management Plan (2019-2024) Plymouth and South West Devon Joint Local Plan Supplementary Planning Document (2020)

Plymouth and South West Devon Climate Emergency Planning Statement (2022)

Considerations under Human Rights Act 1998 and Equalities Act 2010

The provisions of the Human Rights Act 1998 and Equalities Act 2010 have been taken into account in reaching the recommendation contained in this report.



south Hams District Council genda Item 7

Appeals update for 31 Jan 2024 to 26 Feb 2024

Ward:		
3332/21/HHO		PINS Ref: APP/K1128/D/23/3315056
Original Decision:	Refusal	Appeal Status: Appeal Refused
Appellant Name:	Mr David Whittington	Appeal Start Date: 7 Mar 2023
Site Address:	Townsend Cottage, Higher Town, Malborough, TQ7 3RL	Appeal Decision: Dismissed (Refusal)
Proposal:	Householder application for replacement of existing ground floorlean-to corrugated asbestos roof with first floor balcony(Retrospective)	Appeal Decision Date: 6 Feb 2024
4220/22/HHO		PINS Ref: APP/K1128/D/23/3322208
Original Decision:	Refusal	Appeal Status: Appeal Approved
Appellant Name:	Frampton's Planning	Appeal Start Date: 23 Aug 2023
Site Address:	Gallants Quay, 32a, South Town, Dartmouth, TQ6 9BU	Appeal Decision: Upheld (Conditional approval)
Proposal:	Householder application for alterations & extension to existing dwelling (Re-submission of 4618/21/HHO)	Appeal Decision Date: 7 Feb 2024
Ward:	Blackawton & Stoke Fleming	
3563/22/VAR		PINS Ref: APP/K1128/W/23/3325984
Original Decision:	Refusal	Appeal Status: Appeal Approved
Appellant Name:	Mr D Ferris	Appeal Start Date: 27 Nov 2023
Site Address:	Parklands, Bay View Estate, Stoke Fleming, TQ6 0QX	Appeal Decision: Allowed with Conditions
Proposal:	Application for variation of condition 1 (approved drawings) ofplanning consent 3542/16/VAR	Appeal Decision Date: 14 Feb 2024
Ward:	Dartmouth & East Dart	

3039/23/FUL		PINS Ref:
Original Decision:	Refusal	Appeal Status: Start Letter Received
Appellant Name:	Mr David Thorogood	Appeal Start Date: 20 Feb 2024
Site Address:	Rear Of, 17, Newcomen Road, Dartmouth, TQ6 9BN	Appeal Decision:
Proposal:	Proposed change of use to residential dwelling house with associatedalterations	Appeal Decision Date:

Ward: Newton & Yealmpton

2928/22/FUL		PINS Ref: APP/K1128/W/23/3334409
Original Decision:	Refusal	Appeal Status: Start Letter Received
Appellant Name:	Mr Farmer	Appeal Start Date: 21 Feb 2024
Site Address:	71, Yealm Road, Newton Ferrers, PL8 1BN	Appeal Decision:
Proposal:	Proposed boatshed and reinstatement of Landing (Resubmission of0370/22/FUL) (Retrospective)	Appeal Decision Date:

1111/23/HHO		PINS Ref: APP/K1128/D/23/3328624
Original Decision:	Refusal	Appeal Status: Appeal Refused
Appellant Name:	Mr David Whittington	Appeal Start Date: 14 Nov 2023
Site Address:	Townsend Cottage, Higher Town, Malborough, TQ7 3RL	Appeal Decision: Dismissed (Refusal)
Proposal:	Householder application for replacement of existing ground floorlean-to roof with first floor balcony (resubmission of 0311/23/HHO)(retrospective)	Appeal Decision Date: 1 Feb 2024

Ward: Stokenham

2167/19/FUL	I	PINS Ref: APP/K1128/W/24/3336818
Original Decision:	Refusal	Appeal Status: Start Letter Received
Appellant Name:	AG Gara Rock	Appeal Start Date: 14 Feb 2024
Site Address:	Gara Rock Hotel, East Portlemouth, TQ8 8FA	Appeal Decision:
Proposal:	READVERTISEMENT (Revised plans received) Erection of 3 additionalholiday units within the grounds of Gara Rock Resort (comprised of apair of semi detached cottages & 1 secret suite & additionallandscaping from that previously advertised) together with thereconfiguration of parking & associated works	Appeal Decision Date:

Ward: Wembury & Brixton

1082/22/TPO		PINS Ref: APP/TPO/K1128/9189
Original Decision:	Refusal	Appeal Status: Start Letter Received
Appellant Name:	Ms Weeks	Appeal Start Date: 20 Feb 2024
Site Address:	2, Hillcrest Close, Wembury, Devon, PL9 0HA	Appeal Decision:
Proposal:	G1: Elms - Crown Thin by a maximum of 20%, cutting limbs no thickerthan 25mm in diameter, aiming to reduce overall sail affect whilststill maintaining the natural shape of the trees and combined canopyand due to the trees having a high amenity value but suffering fromfrequent failure of limbs due to prevailing wind and exposed position	Appeal Decision Date:



Agenda Item 8 **South Hams District Council**

Undetermined Major Applications

as at 26 Feb 2024

3623/19/FUL					
Officer:	Steven Stroud	Valid Date: 14 Apr 2020	Expiry Date: 14 Jul 2020		
Location:	Land off Godwell Lane, lybridge Extension Date: 31 Mar 2024				
Proposal:	READVERTISEMENT (Revised plans residential dwellings with associated infrastructure	,	•		
Officer Comments:	Extension of time in place until end of objection.	March; still awaiting drainage ir	nformation to overcome LLFA		
4158/19/FUL					
Officer:	Patrick Whymer	Valid Date: 17 Jan 2020	Expiry Date: 17 Apr 2020		
Location:	Development Site At Sx 734 439, Land to Northwest of junction between Ropewalk and Kingsway Park, Ropewalk, Kingsbridge, Devon				
Proposal:	READVERTISEMENT (Revised Plans Received) Residential development comprising of 15 modular built dwellings with associated access, carparking and landscaping				
Officer Comments:	Applicant is reviewing the proposal				
4181/19/OP	4				
Officer:	lan Lloyd	Valid Date: 09 Jan 2020	Expiry Date: 30 Apr 2020		
Location:	Land off Towerfield Drive, Woolwell, Part of the Land at Woolwell, JLP Allocation (Policy PLY44)				
Proposal:	READVERTISEMENT (revised plans & description of development) Outline application for up to 360 dwellings, associated landscaping and site infrastructure. All matters reserved except for new access points from Towerfield Drive and Pick Pie Drive.				
Officer Comments:	Along with 4185/19/OPA a year-long PPA initially agreed until end of December 2020 was extended to the end of February 2024. Both parties agree more time is still required to resolve matters and a revised extension of time has been agreed until the end of April 2024				
4185/19/OP	4				
Officer:	lan Lloyd	Valid Date: 09 Jan 2020	Expiry Date: 30 Apr 2020		
Location:	Land at Woolwell, Part of the Land at Woolwell JLP Allocation (Policy PLY44) Extension Date: 31 Dec 2023				
Proposal:	READVERTISEMENT (revised plans) Outline application for provision of up to 1,640 new dwellings; up to 1,200 sqm of commercial, retail and community floorspace (A1-A5, D1 and D2 uses); a new primary school; areas of public open space including a community park; new sport and playing facilities; new access points and vehicular, cycle and pedestrian links; strategic landscaping and attenuation basins; a primary substation and other associated site infrastructure. All matters reserved except for access.				
Officer Comments:	Along with 4181/19/OPA] a year-long PPA initially agreed until end of December 2020 was extended to the end of February 2024. Both parties agree more time is still required to resolve matters and a revised extension of time has been agreed until the end of April 2024				
0544/21/FUL		Page 65			
Officer:	Patrick Whymer	Page 65 Valid Date: 15 Feb 2021	Expiry Date: 17 May 2021		

Location:	Land at Stowford Mills, Station Road, lyybridge, PL21 0AW Extension Date: 31 Oct 2023				
Proposal:	Construction of 16 dwellings with associated access and landscaping				
Officer Comments:	On hold - if 2733/23/VAR approved, likely 0544/21/FUL will be withdrawn.				
2379/21/FUL					
Officer:	Steven Stroud	Valid Date: 10 Jun 2021	Expiry Date: 09 Sep 2021		
Location:	Riverford Wash Barn, Buckfastleigh,	TQ11 0JU	Extension Date: 31 Mar 2024		
Proposal:	Formation of car park (Retrospective)((Resubmission of 1760/20/FUL)	'		
Officer Comments:	EoT agreed until end of March. Applic	cant addressing outstanding que	eries and report can be finalised.		
2982/21/FUL					
Officer:	Charlotte Howrihane	Valid Date: 13 Oct 2021	Expiry Date: 12 Jan 2022		
Location:	Land Opposite Butts Park, Parsonage 1HY	Road, Newton Ferrers, PL8	Extension Date: 29 Feb 2024		
Proposal:	Erection of 20 residential units (17 so landscaping	cial rent and 3 open market) wit	h associated car parking and		
Officer Comments:	Delegated authority to approve, awaiting S106 which is with Legal				
3053/21/ARI	3053/21/ARM				
Officer:	David Stewart	Valid Date: 05 Aug 2021	Expiry Date: 25 Nov 2021		
Location:	Noss Marina, Bridge Road, Kingswea	ar, TQ6 0EA	Extension Date: 24 Mar 2022		
Proposal:	Application for approval of reserved matters relating to layout, appearance, landscaping and scale, in respect to Phase 16 – Dart View(Residential Northern) of the redevelopment of Noss Marina comprising the erection of 40 new homes (Use Class C3), provision of 60 carparking spaces, cycle parking, creation of private and communal amenity areas and associated public realm and landscaping works pursuant to conditions 51, 52, 54 and 63 attached to S.73planning permission ref. 0504/20/VAR dated 10/02/2021 (Outline Planning Permission ref. 2161/17/OPA, dated 10/08/2018) (Access matters approved and layout, scale, appearance and landscaping matters				
Officer Comments:	Revised plans are still awaited for this phase. They were expected before the end of November 2023 but there have been further delays in issuing the drawings. The applicant has been advised that the LPA will review this matter if there are further delays				
4021/21/VAI	₹				
Officer:	Steven Stroud	Valid Date: 24 Nov 2021	Expiry Date: 23 Feb 2022		
Location:	Development site at SX 809597, Stea	amer Quay Road, Totnes	Extension Date: 15 Mar 2024		
Proposal:	READVERTISEMENT (revised plans) planning consent 4165/17/FUL) Application for variation ofcond	ition 2 (approved drawings) of		
Officer Comments:	Report being drafted now consultation	n closed. EoT in place for March	1.		
4175/21/VAI	₹				
Officer:	Tom French	Valid Date: 08 Nov 2021	Expiry Date: 28 Feb 2022		
Location:	Sherford Housing Development Site, Wollaton Cross Zc4, Brixton, Devon	East Sherford Cross To	Extension Date: 17 Feb 2023		
Proposal:	READVERTISEMENT (Additional EIA Information Received) Application toamend conditions 48 & 50 of 0825/18/VAR, to vary conditions relatingto employment floorspace in respect of the Sherford New Community.				
Officer Comments:	Approved by Members at DM Committee, subject to S106 agreement which is progressing, further EOT has been requested				
4317/21/OP/	4317/21/OPA				
Officer:	Steven Stroud P	ଧୁଣ୍ଡାଣ୍ଡ ୮ଡିଡି : 05 Jan 2022	Expiry Date: 06 Apr 2022		
		- · · · · · ·			

Proposal:	READVERTISEMENT (amended plan development of up to 17 dwellings (in		natters reserved for residential	
Officer Comments:	EoT in place for end of March. Latest consultation has resulted in further LLFA queries which are currently being addressed.			
0303/22/OPA	4			
Officer:	Steven Stroud	Valid Date: 04 Mar 2022	Expiry Date: 03 Jun 2022	
Location:	Land off Moorview, Westerland, Marlo	don, TQ3 1RR	Extension Date: 29 Feb 2024	
Proposal:	READVERTISEMENT (Updated Site Address) Outline application (allmatters reserved) for erection of 30 homes of two, three and fourbedroom sizes with associated roads, paths, landscaping and drainage30% of which would be affordable housing			
Officer Comments:		S106 being sealed for permission to be granted subject to further foul drainage condition as discussed with ward member. EoT agreed.		
1522/22/FUL				
Officer:	Steven Stroud	Valid Date: 09 May 2022	Expiry Date: 04 Jul 2022	
Location:	Proposed Development Site East, Da 5LB	artington Lane, Dartington, TQ9	Extension Date: 31 Jan 2023	
Proposal:		READVERTISEMENT (revised plans & documents) Construction of 6No. two-storey residential dwellings with associated landscaping		
Officer Comments:	Still working through issues. EoT unti	I end March.		
1523/22/FUL				
Officer:	Steven Stroud	Valid Date: 20 Jun 2022	Expiry Date: 19 Sep 2022	
Location:	Proposed Development Site West, Da	artington Lane, Dartington	Extension Date: 31 Jan 2023	
Proposal:	READVERTISEMENT (revised plans & documents) Construction of 39No.two-storey dwellings with associated landscaping			
Officer Comments:	Still working through issues. EoT until end March.			
1629/22/ARM	И			
Officer:	Steven Stroud	Valid Date: 20 Jun 2022	Expiry Date: 19 Sep 2022	
Location:	Dennings, Wallingford Road, Kingsbr	idge, TQ7 1NF	Extension Date: 30 Jun 2023	
Proposal:	READVERTISEMENT (revised plans & supporting information) Application for approval of reserved matters following outline approval2574/16/OPA (Outline application with all matters reserved for 14 new dwellings) relating to access, appearance, landscaping, layout and scale and discharge of outline planning conditions			
Officer Comments:	Under consideration.			
2412/22/OP	4			
Officer:	Clare Stewart	Valid Date: 25 Jul 2022	Expiry Date: 24 Oct 2022	
Location:	Land South of Dartmouth Road at SX	771 485, East Allington	Extension Date: 31 Oct 2023	
Proposal:	READVERTISEMENT (amended description & documents) Outline application with some matters reserved for residential development & associated access			
Officer Comments:	Approved by Committee on 18/10/23	subject to S106 completion, wh	ich is in progress	
0384/23/OP	4			
Officer:	Bryn Kitching	Valid Date: 09 Feb 2023	Expiry Date: 12 Apr 2024	
Location:	Land At Sx 652 517, Modbury			
Proposal:	READVERTISEMENT (viability appraisal submitted with revised affordable housing provision and open market housing mix). Outline Plange Apair ation (with all matters reserved apart from access) for demolition of existing buildings and a residential redevelopment of up to 40 dwellings, including the formation of access and associated works on land at Penn Park, Modbury			

Officer Comments:	Outline application on site allocated for residential development in the JLP. Viability documents submitted with Affordable Housing offer of 10% (4 houses) and revised open market mix. Full reconsultation on viability documents talking place. Expected to be presented to the Development Management Committee on 10 th April 2023. Extension of time agreed to 12 th April 2023 as part of		
	Scheme Development Agreement	iii 2023. Extension or time agree	u to 12" April 2023 as part of
1619/23/FUL			
Officer:	Peter Whitehead	Valid Date: 28 Jul 2023	Expiry Date: 17 Nov 2023
Location:	Land At Sx 5083 6341, Roborough	Down, Plymouth	Extension Date: 29 Feb 2024
Proposal:	Construction of a ground mounted solar PV array & ancillary infrastructure		
Officer Comments:	To be approved under Officer Member delegated powers.		
1887/23/ARM	VI		
Officer:	Tom French	Valid Date: 01 Jun 2023	Expiry Date: 31 Aug 2023
Location:	Sherford Housing Development Site A38 Deep Lane junction & East of H		Extension Date: 31st March 2024
Proposal:	Application for approval of reserved matters following outlineapproval 0825/18/VAR (Variation of conditions 3 (approved drawings),6, 7, 8, 10, 11, 12, 13, 14, 18, 19, 20, 21, 26, 28, 35, 36, 45, 46,52, 53, 54, 57, 66, 67, 68, 69, 70, 71, 99, 100, 101, 102, 104, 106,107 and 110 and Informatives of outline planning permission ref.1593/17/VAR to accommodate proposed changes of the Masterplan inrespect of the 'Sherford New Community') for 284 residentialdwellings, on parcels L1-L12, including affordable housing andassociated parking along with all necessary infrastructure including, highways, drainage, landscaping, sub stations, as part of Phase 3B of		
Officer Comments:	Still working through issues. EoT until end March.		
1888/23/ARM	M		
Officer:	Tom French	Valid Date: 01 Jun 2023	Expiry Date: 31 Aug 2023
Location:	Sherford New Community, Land so east of Haye Road, Elburton, Plymo	•	Extension Date: 29 Feb 2024
Proposal:	Application for approval of reserved matters for 269 no. dwellings onparcels B1-11, including affordable housing and associated parkingalong with all necessary parcel infrastructure including drainage andlandscaping, as part of Phase 3B of the Sherford new Community, pursuant to approval 0825/18/VAR (which was an EIA development and an Environmental Statement was submitted)		
Officer Comments:	Still working through issues. Further EoT to end of March sought.		
2058/23/ARM	М		
Officer:	Tom French	Valid Date: 09 Jun 2023	Expiry Date: 08 Sep 2023
Location:	Sherford New Community, Phase 3 A/B Land south of Main Street, Plymouth, PL8 2DP		
Proposal:	READVERTISEMENT (amended plans) Application for approval of reserved matters application for strategic infrastructure including strategic drainage, highways, landscaping and open space, and amendment to phasing plan as part of Phase 3 A/B of the Sherford New Community pursuant to Outline approvals ref: 0825/18/VAR (the principle permission that was amended by this consent was EIA development and was accompanied by an Environmental Statement)		
Officer Comments:	"Still working through issues. Further EoT to end of March sought.		
2505/23/VAF	₹		

Location: Deer Park Inn, Dartmouth Road, Stoke Fleming, TQ6 0RF Extension Date: 29 Feb 2024 Proposal: Application for variation of Condition 2 (approved plans) of planning consent 0679/18/FUL

Member delegated approval. Currently awaiting completion of Deed of Variation of existing s106 Officer Agreement (so current application ties back to original s106 and secures the contributions set out therein), following which conditional pends in will be granted Comments:

2733/23/VAI	2		
Officer:	Lucy Hall	Valid Date: 09 Aug 2023	Expiry Date: 08 Nov 2023
Location:	Stowford Mill, Harford Road, lyybridge	e, PL21 0AA	Extension Date: 30 Nov 2023
Proposal:	Application for variation of condition 3 (approved drawings) ofplanning consent 27/1336/15/F (part retrospective)		
Officer Comments:	All technical matters resolved. Officer to seek delegation from ward members. Agent preparing Deed of Variation.		
2929/23/FUL			
Officer:	Peter Whitehead	Valid Date: 25 Oct 2023	Expiry Date: 14 Feb 2024
Location:	Land at Littlehempston Water Treatm Lane, Littlehempston	ent Works, Hampstead Farm	Extension Date: 14 Apr 2024
Proposal:	Installation of photovoltaic solar arrays together with transformer stations, site accesses, internal access tracks, security measures, access gates, other ancillary infrastructure and landscaping and biodiversity enhancements		
Officer Comments:	Application under consideration.		
3203/23/FUL			
Officer:	Charlotte Howrihane	Valid Date: 16 Oct 2023	Expiry Date: 15 Jan 2024
Location:	Land at SX 808 599, Totnes		Extension Date: 29 Feb 2024
Proposal:	Demolition of 36 two/three bed flats to be replaced with 35 new homes, consisting of one, two & three bed accommodation for social rent, as well as landscaping, car parking & associated works		
Officer Comments:	Delegated authority to approve, awaiting S106 which is with Legal		
3251/23/VAI	3251/23/VAR		
Officer:	Peter Whitehead	Valid Date: 27 Sep 2023	Expiry Date: 27 Dec 2023
Location:	Development Site At Sx 580 576, Sea	aton Orchard, Sparkwell	Extension Date: 26 Mar 2024
Proposal:	Application for variation of condition 2	20 (windows) of planning conser	nt 3445/18/FUL
Officer Comments:	Currently awaiting completion of Deed of Variation to original s106 Agreement (so current application ties back to original s106 and secures the contributions set out therein), following which planning permission will be issued.		
3358/23/FUL			
Officer:	Liz Payne	Valid Date: 22 Nov 2023	Expiry Date: 21 Feb 2024
Location:	Ash Tree Farm, Ash, TQ6 0LR	I	
Proposal:	Change of use of 1.4 hectares of land to animal rescue centre		
Officer Comments:	Application under consideration		
3861/23/FUL			
Officer:	Charlotte Howrihane	Valid Date: 21 Nov 2023	Expiry Date: 20 Feb 2024
Location:	Hendham View, Woodleigh, Kingsbrid	dge, TQ7 4DP	Extension Date: 18 Mar 2024
Proposal:	READVERTISEMENT (Major applica	tion) Retrospective application f	or agricultural access tracks
Officer comments:	Application readvertised, currently in consultation period. No officer concerns but objection received		
3995/23/FUL			
Officer:	Lucy Hall	Valid Date: 02 Jan 2024	Expiry Date: 02 Apr 2024
Location:	Baltic Wharf Boatyard	Page 69	

	1		
	Totnes TQ9 5EW		
Proposal:	Full planning application for the phased delivery of a mixed-use development comprising marine workshops (Use Class B2) and boat storage, offices (Use Class E), care home (Use Class C2), houses and apartments (Use Class C3), mixed commercial uses (Use Class E) and associated infrastructure.		
Officer Comments:	Application under consideration.		
4263/23/VAF	₹		
Officer:	Clare Stewart	Valid Date: 21 Dec 2023	Expiry Date: 21 Mar 2024
Location:	Field To Rear Of 15 Green Park Way Port Lane Chillington	,	
Proposal:	Variation of conditions 1 (approved drawings), 5 (materials), 6 (boundary treatments and retaining walls/structures)), 7 (external levels) and 9 (planting proposals) following grant of planning permission ref. 0742/23/VAR Application under consideration.		
Officer Comments:			
0103/24/FUL			
Officer:	Tom French	Valid Date: 11 Jan 2024	Expiry Date: 11 Apr 2024
Location:	Langage Energy Park Kingsway Plympton PL7 5AW		
Proposal:	Proposed construction of a 9.25km hydrogen pipeline running from consented Langage Green Hydrogen Project to the Sibelco and Imerys sites		
Officer Comments:	Currently in consultation period		
0278/24/ARM	И		
Officer:	Bryn Kitching	Valid Date: 24 Jan 2024	Expiry Date: 24 Apr 2024
Location:	Land at SX 855 508 Violet Drive Dartmouth		
Proposal:	Application for approval of reserved routline approval 0479/21/VAR for Ere and all associated works		
Officer Comments:	Reserved Matters application for a 105 bed hotel submitted by Premier Inn. This is on one of the employment parts of the Little Cotton Farm development site and the hotel use was one of the employment uses authorised by the outline consent. This application seeks consent for the layout, appearance, scale and landscaping. Currently on the consultation period which expires at the end of February.		
0292/24/VAF	₹		
Officer:	Charlotte Howrihane	Valid Date: 24 Jan 2024	Expiry Date: 24 Apr 2024
Location:	Development Site At Sx 783 624, Bro	oom Park, Dartington	
Proposal:	Application for variation of condition 1 (approved drawings) of planning consent 4442/21/ARM		
Officer comments:	Currently in consultation period, waiting for comments from Landscape Officer and Ecology Officer which will be key to assessment		
0410/24/VAF	₹		
Officer:	Peter Whitehead	Valid Date: 02 Feb 2024	Expiry Date: 03 May 2024
Location:	Land Off Townstal Road Sx 858 508 Townstal Road		

Proposal:	Application for variation of condition 6 (drainage strategy) of planning consent 2622/23/VAR
Officer Comments:	Under consideration

